



**JULY 15, 2014**

# **HOUSING ELEMENT BACKGROUND REPORT**

**2015-2023**

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# 1. Introduction

The Housing Element Background Report analyzes population and housing characteristics, identifies special housing needs among certain population groups, evaluates housing conditions, and provides other important information to support the goals, policies, and programs that will meet the needs of current and future Alameda residents.

## A. Organization

The Housing Background Report comprises four sections.

**Chapter 2: Review of the 2007–2014 Housing Element** is an evaluation of housing policies and program objectives in the 2007–2014 Housing Element.

**Chapter 3: Housing Needs Assessment** focuses on demographic information, including population, housing stock characteristics, housing cost and affordability, and affordable units at risk of converting to market rate.

**Chapter 4: Housing Resources and Site Inventory** describes the City’s housing resources and housing opportunities. It discusses regional housing need allocation and the City’s existing housing stock and potential areas for future housing development. It also covers energy conservation opportunities that may reduce costs to homeowners and infrastructure costs to the city.

**Chapter 5: Housing Constraints** evaluates the governmental and non-governmental constraints to housing development in Alameda, including City-established planning, zoning, and building standards that guide residential development patterns and influence housing availability and affordability. Non-governmental constraints include such factors as the availability and cost of preparing and developing land for housing, as well as the business decisions of individuals and organizations in the home building, finance, real estate, and rental housing industries.

## B. Data Sources

The data used to prepare this analysis was collected from 2000 and 2010 US Census reports and the 2007–2011 American Community Survey (ACS), California Department of Finance and Association of Bay Area Governments (ABAG)-approved data, City documents, and various other sources.

The 2010 Census marked a change in the way that the US Census Bureau collected data. The 2010 Census forms were much shorter and collected a fraction of the data previously collected. To supplement the shorter form, the ACS was utilized to create sample-based data sets. While the ACS provides a much larger range of data, it also comes with a margin of error. There are a few data sets referenced in this report that do not perfectly match totals or percentages. Those inconsistencies are the results of variable margins of error inherent in the ACS data source.

## 2. Review of the 2007–2014 Housing Element

This section documents the City's accomplishments implementing the housing policies and program objectives in the 2007–2014 Housing Element.

The 2007–2014 period was shaped by two major events that occurred during that time:

1. The Recession. During the Great Recession of 2008, the Bay Area and the City of Alameda experienced a significant decline in housing sales, production, and construction. These declines resulted in limited growth in housing production during the period. Although housing production was limited during the period, the City of Alameda actively pursued and accomplished all of its major housing policy and regulatory objectives during the period.
2. The End of Redevelopment in California. During this period, the State of California abolished the redevelopment authority that had been granted to cities and counties. The redevelopment authority allowed cities such as Alameda to set aside significant public resources (the "20% set-aside funds") for the provision, rehabilitation, and preservation of affordable housing. The elimination of this important funding source significantly restricts the City's ability to provide funds for affordable housing. Despite the loss of these important funds, the City of Alameda Housing Authority and its nonprofit partners were able to continue to provide services and new housing for lower-income households.

Table A-1 provides a review of accomplishments for each program included in the 2007–2014 Housing Element. The table is organized to follow the organization provided in the 2007–2014 Element.

**Table A-1: Evaluation of 2007–2014 Housing Action Plan**

| Action  |  | Timing   | Accomplishments | Recommendation  |                           |
|---|--|--|-----------------|---|---------------------------|
| 1. Rehabilitation and Neighborhood Preservation |  |  |                 |   |                           |
| a   | Rehabilitation Programs                            | Continue to implement the City's rehabilitation programs for owner-occupied and rental housing units.  | Ongoing         | <p>During the first half of the 2013/2014 fiscal year, the City of Alameda Housing Authority rehabilitated 78 rental and three owner-occupied units. The Housing Authority also assisted one household with its substantial rehabilitation program.</p> <p>During the 2012/2013 fiscal year, the City of Alameda Housing Authority rehabilitated 26 rental and six owner-occupied units. The Housing Authority also assisted three households with its substantial rehabilitation program.</p> <p>During the 2011/2012 fiscal year, the City of Alameda Housing Authority rehabilitated one rental and 20 owner-occupied units. The Housing Authority also assisted two households with its substantial rehabilitation program.</p> <p>During the 2010/2011 fiscal year, the City of Alameda Housing Authority rehabilitated six rental and 12 owner-occupied units.</p> <p>During the 2009/2010 fiscal year, the City of Alameda's Development Services Department rehabilitated 43 rental and eight owner-occupied units.</p> | Continue                  |
| b   | State and Federal Rehabilitation Financing Program | Continue to review all available state and federal programs for residential rehabilitation and apply for appropriate programs, as funding is available. Possible funding sources include the Community Development Block Grant program (CDBG), and various programs administered by the state Department of Housing and Community Development (e.g., Code Enforcement Incentive Programs). | Ongoing         | <p>The City uses a portion of its CDBG funds to assist with rehabilitation efforts. The City received the following CDBG funding over the planning period:</p> <p>Approximately \$1 million in 2012 and 2013</p> <p>Approximately \$1.23 million in 2011</p> <p>Approximately \$1.47 million in 2010</p> <p>Approximately \$1.36 million in 2009</p>  | Combine with Program 1.a. |

|   |                                      |   |         |   |                           |
|---|--------------------------------------|---|---------|---|---------------------------|
| c | Self-help in Rehabilitation          | Promote self-help techniques to reduce rehabilitation costs by providing technical assistance to owners participating directly in rehabilitation efforts. City assistance will include areas such as permit processing, preparation of financing applications, and owner management of rehabilitation work. | Ongoing | The City continues to provide technical assistance to owners participating directly in rehabilitation efforts.  | Combine with Program 1.a. |
| d | Minor Home Repair                    | Continue to implement the City's Minor Home Repair program.   | Ongoing | The City of Alameda Housing Authority continues to implement its Minor Home Repair/Accessibility Modification program, and has assisted the following:<br>6 households during the first half of the 2013/2014 fiscal year<br>126 households during the 2012/2013 fiscal year<br>63 households during the 2011/2012 fiscal year<br>156 households during the 2010/2011 fiscal year | Combine with Program 1.a. |
| e | Accessibility Modification Program   | Continue to assist eligible seniors and persons with disabilities in making modifications to their residences.  | Ongoing | See above. Accomplishments reported for both programs.  | Combine with Program 1.a. |
| f | Housing in Industrially Zoning Areas | Study industrial areas, in particular where there is existing housing, and redesignate/rezone these areas for residential use as appropriate.   | Ongoing | During the period, the City rezoned 10 industrial zoned properties that were in residential use, and five sites that were in manufacturing or warehousing use.  | Delete.                   |
| g | Amnesty Program                      | Continue the City's amnesty program, which provides a process to legalize occupied, existing dwelling units.  | Ongoing | The program legalized four units in 2013, one in 2012, two units in 2011, eight units in 2010, and two units in 2009.   | Continue.                 |
| h | Work/Live Ordinance                  | Review the Work/Live Ordinance requirements to determine why only one work/live project has been  | 2010    | During the period, the City evaluated the Work/Live Ordinance. To improve opportunities for work live and other housing types, the City amended the Zoning Ordinance to improve opportunities for:  | Delete.                   |

|  |  |  |  |  |           |
|--|--|--|--|--|-----------|
|  |  | developed and make recommendations to encourage more work/live projects in Alameda.  |  | <ul style="list-style-type: none"> <li>• Secondary units</li> <li>• Density bonuses and waivers</li> <li>• Multifamily housing</li> </ul>  |           |
| i  | Comply with Senate Bill 520                | Consistent with Fair Housing Law, the City will amend the Zoning Ordinance to include the definition of “family” as “one or more persons living together in a dwelling unit, with common access to, and common use of all living, kitchen, and eating areas within the dwelling unit.” | Amend the Zoning Ordinance by January 1, 2013. | On July 12, 2012, the City Council of the City of Alameda passed Ordinance 3054 which defines a family as "one or more persons living together in a dwelling unit, with common access to, and common use of all living, kitchen, and eating areas within a dwelling unit."   | Delete.   |
| j  | Reasonable Accommodation Procedure         | Develop and formalize a general process that a person with disabilities will need to go through in order to make a reasonable accommodation request in order to accommodate the needs of persons with disabilities and streamline the permit review process.                           | Amend the Zoning Ordinance by January 1, 2013. | The draft zoning amendment was approved by the Planning Board in February 2014 and adopted by City Council in April 2014.  | Delete.   |
| <b>2. Rental and Home Ownership Assistance</b> |  |  |  |  |           |
| a  | Housing Voucher Choice Program (Section 8) | Continue issuing vouchers and encouraging property owners to participate in this rental assistance program.  | Ongoing  | <p>During fiscal year 2012/13, 52 applicants were issued vouchers.</p> <p>During fiscal year 2011/12, 36 applicants were issued vouchers (and 23 families were brought onto the project-based voucher program).</p> <p>During fiscal year 2010/11, 117 families were determined to be eligible for admission to the HCV program (and 39 families were brought onto the project-based voucher program).</p> <p>During fiscal year 2009/10, 167 applicants from the HCV waiting list were determined eligible and issued vouchers.</p> <p>During fiscal year 2008/09, 211 applicants from the HCV waiting list were determined eligible and issued vouchers.</p> | Continue. |
| b  | First-Time Home Buyer Program              | Continue the Down Payment Assistance Program. Study and implement  | Ongoing  | The City assisted the following households with its FTHB program:<br>3 households during the first half of fiscal year 2013/14<br>2 households during fiscal year 2012/13  | Continue. |

|   |  |  |         |  |                           |
|---|--|--|---------|--|---------------------------|
|   |  | recommendations regarding program income and funding criteria in order to make more homes qualify for the programs.  |         | 7 households during fiscal year 2011/12<br>9 households during fiscal year 2010/11<br>3 households during fiscal year 2009/10  |                           |
| c | Conservation of At-Risk Units                        | In 2008, the Housing Authority took over two affordable housing projects (13 affordable units) from the Filipino American Community Services Agency. The Housing Authority should continue to monitor units at risk. | Ongoing | The City did not have any units at risk of converting to market rate.  | Continue.                 |
| d | Conserve Existing Affordable Units                   | Fund, acquire, and rehabilitate existing multifamily housing for rental and ownership housing. Provide for all economic tiers of affordability.  | Ongoing | The City assisted with the following rehabilitation efforts during the planning period:<br>78 rental units during the first half of fiscal year 2013/2014<br>26 rental units during fiscal year 2012/13<br>1 rental unit during fiscal year 2011/12<br>6 rental units during fiscal year 2010/11<br>43 rental units during fiscal year 2009/10 | Combine with Program 1.a. |
| e | Alameda County Mortgage Credit Certification Program | Continue to participate in the program, which assists first-time homebuyers to qualify for mortgage loans.   | Ongoing | The County issued the following mortgage credit certificates:<br>One mortgage credit certificate in 2013<br>Four mortgage credit certificates in 2012<br>Six mortgage credit certificates in 2011<br>Four mortgage credit certificates in 2010   | Continue.                 |
| f | Condominium Conversions                              | Continue to implement the City's condominium conversion ordinance to provide affordable homeownership opportunities and ensure the provision of tenant relocation assistance.  | Ongoing | There have not been any condominium conversions.   | Delete.                   |
| g | Rent Review Advisory Committee                       | Continue to staff the committee and provide the community support through  | Ongoing | The RRAC assisted with the following cases throughout the planning period:   | Continue.                 |

|                            |  |  |  |  |           |
|----------------------------|--|--|--|--|-----------|
|                            | (RRAC)   | the process.   |  | 3 cases during the first half of fiscal year 2013/2014<br>11 cases during fiscal year 2011/12<br>8 cases during fiscal year 2010/11<br>9 cases during fiscal year 2009/10  |           |
| 3. New Housing Development |  |  |  |  |           |
| a                          | Inclusionary Housing   | Annually review the citywide 15% inclusionary requirement to ensure that the ordinance is not or does not constrain housing development, and revise as necessary within one year. The review will address impacts on housing costs, adequate incentives, and flexibility of the ordinance. | Annually monitor, starting in December 2012. | The City reviewed the 15% inclusionary requirement and no revisions were necessary.  | Continue. |
| b                          | Alameda Point Collaborative Substantial Rehabilitation                         | Monitor the legally binding Agreements (LBAs) between the Alameda Redevelopment and Reuse Authority (ARRA) and Operation Dignity and the Alameda Point Collaborative for 200 units of transitional and permanent housing for formerly homeless families.                                   | Ongoing                                      | The City annually monitors the Legally Binding Agreements.   | Delete.   |
| c                          | Infill Development - New Construction/ Acquisition/ Substantial Rehabilitation | Continue to fund family housing projects on a case-by-case basis from Affordable Housing Unit Fee (AHUF) and Housing Authority funds. Continue to fund infill development projects using available funding.  | Ongoing                                      | During this period, the City assisted with the development of the Jack Capon Villa, an affordable 19-unit project for developmentally disabled persons; the Park Alameda project, which converted the Alameda Islander Motel into a 62-unit permanent, green, and affordable workforce housing development; and the Shinsei Gardens Apartments project, an affordable housing project for 39 very low- and low- income households. | Continue. |
| d                          | School Employee Housing  | Develop affordable housing using 20 percent set aside of the Business and Waterfront Improvement Project low- and moderate-  | 2010   | The City has worked extensively with the school district to identify potential sites for school employee housing.  | Delete.   |

|   |  |  |                            |  |                           |
|---|--|--|----------------------------|--|---------------------------|
|   |  | income housing funds. Utilize a lottery system that provides a bonus point for Alameda Unified School District employees for the homebuyer selection process. Work with Alameda Unified School District to identify appropriate sites. |                            |  |                           |
| e | Substantial Rehabilitation Programs          | Continue to implement the City's Substantial Rehabilitation Program, which creates new rental units in existing vacant or underutilized structures.  | Ongoing                    | During the first half of fiscal year 2013/14, the City created one new rental unit in an existing vacant or underutilized structure. During fiscal year 2012/13, the City created three new rental units in existing vacant or underutilized structures. During fiscal year 2011/12, the City created two new rental units in existing vacant or underutilized structures.   | Combine with Program 1.a. |
| f | Affordable Housing Unit/Fee (AHUF) Ordinance | Continue to administer the AHUF to support the development of new and rehabilitated housing, and periodically adjust the housing impact fee to keep pace with inflation.   | Ongoing                    | The City continues to collect fees on all new nonresidential developments covered by the ordinance.  | Continue.                 |
| g | Inventory of Vacant Land                     | Develop and maintain an inventory of vacant land for public information purposes.  | Ongoing                    | The City continues to maintain an inventory of vacant land which is posted to the City's website.  | Delete.                   |
| h | Homeless Shelter Funding                     | Continue to provide funding assistance for Midway Shelter, a 24-bed service-enriched shelter for women and children.   | Ongoing                    | Over the planning period, the City has provided the following assistance to Midway Shelter: \$60,000 in funding assistance during the fiscal year 2013/14; \$50,000 in funding assistance during the fiscal year 2012/13; \$44,452 in funding assistance during the fiscal year 2011/12; \$60,000 in funding assistance during the fiscal year 2010/11; and \$43,500 in funding assistance during the fiscal year 2009/10. | Continue.                 |
| i | Area Special Studies                         | As nonresidential sites such as existing school sites or other public or utility sites become surplus, or if major commercial or industrial sites become available, evaluate these sites for their potential to provide housing.       | As sites become available. | In 2012, the City prepared a comprehensive Citywide Housing Opportunity Site Study.  | Delete.                   |

|   |  |   |   |   |                            |
|---|--|---|---|---|----------------------------|
| j | Public Housing Conversion                  | Complete voluntary conversion of public units to Section 8 program.   | 2008–2009   | In 2009, the City completed one voluntary conversion of public units to the Section 8 program.  | Delete.                    |
| k | Rental Housing for Lower-Income Households | Assist in the development of rental housing. The City will work with public or private sponsors to identify candidate sites for new construction of rental housing for lower-income households. In addition, the City will also assist with site acquisition, fee waivers (as feasible), priority processing, and funding or supporting applications for funding.   | At least twice within the planning period. As projects are approved through the Community Development Department. | The City continues to work with public or private sponsors to identify candidate sites for new construction of rental housing for lower-income households.<br><br>In 2012, the City assisted with the development of Jack Capon Villa, an affordable 19-unit project for developmentally disabled persons. In 2011, the City assisted with the development of the Park Alameda project, which converted the Alameda Islander Motel into a 62-unit permanent, green, and affordable workforce housing development. | Combine with Program 3.m.  |
| l | Extremely Low-Income Households            | The City will encourage the development of housing for extremely low-income households through a variety of activities such as outreach to housing developers on an annual basis, providing financial assistance (when feasible) or in-kind technical assistance or land write-downs, providing expedited processing, identifying grant and funding opportunities, applying for or supporting applications for funding on an ongoing basis, reviewing and prioritizing local funding at least twice in the planning period, and/or offering additional incentives beyond the density bonus. In addition, the City will allow single-room occupancy units (SRO) to | Amendments adopted by January 2013.   | The City amended the Zoning Ordinance in July 2012, to allow for SROs with a CUP in the R-5 district. In 2011, the City funded the Park Alameda project, which converted the Alameda Islander Motel into a 62-unit permanent, green, and affordable workforce housing development. This project has 48 units affordable to very low-income households and 13 units affordable to extremely low-income households.   | Combined with program 3.m. |

|                                |  |   |   |   |           |
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|                                |  | be permitted in the General Residential (R-5) District with a conditional use permit (CUP).   |   |   |           |
| m                              | Funding for Pipeline Projects              | The City/Housing Authority will seek any available funding from state and federal sources for which the projects identified in the Pipeline Project Report are eligible, and for future eligible projects for rental housing affordable to very low- and low- income households.  | Annually report on progress of projects identified in the Pipeline Project Report, and any future projects. | In 2012, the City assisted with the development of Jack Capon Villa, an affordable 19-unit project for developmentally disabled persons. In 2011, the City assisted with the development of the Park Alameda project, which converted the Alameda Islander Motel into a 62-unit permanent, green, and affordable workforce housing development. In 2010, the City approved a 5-Year Development Pipeline Report which plans Alameda's affordable housing development from 2010–2015. The City continues to seek available funding to assist with development of the projects identified in the Pipeline Project Report. | Modify.   |
| 4. Government Process and Role |  |   |   |   |           |
| a                              | Coordinate Staff Review of Projects        | Continue to coordinate inter-department review of projects in a timely and efficient manner using the Development Review Team.  | Ongoing   | The Development Review Team meets weekly in order to coordinate inter-departmental review of projects in a timely and efficient manner.   | Delete.   |
| b                              | Fair Housing and Tenant-Landlord Mediation | Continue the City of Alameda's commitment to affirmatively furthering fair housing.   | Ongoing   | The City continued to contract with ECHO Housing to provide fair housing and tenant-landlord mediation services. City staff was also available to respond to questions from the public and to make appropriate referrals to the program. The program is publicized through brochures and the City website. In addition to mediation, referrals are made to the local branch of the Alameda Free Library for a copy of <i>California Tenants: A Guide to Residential Tenants' and Landlords' Rights and Responsibilities</i> as well as other website resources.   | Continue. |
| c                              | Conformance Rezoning                       | In an effort to meet the regional housing need, the City will rezone sites 1, 3, 4, 6, 8, 9, 11, 12, 16, 17, 18, 19, 20, 21, 22, and 24 to include the new multifamily zoning overlay. The City is relying on sites 1, 3, 4, 8, 16, 17, 18, 19, 21, and 22 to meet its lower-income RHNA and therefore these sites will | Initiate in March 2012, complete by January 2013.   | In July 2012, the City completed all rezone efforts in order to meet its RHNA.  | Delete.   |

|   |                         |   |   |   |         |
|---|-------------------------|---|---|---|---------|
|   |                         | require a minimum of 16 units per site with a minimum density of 20 units per acre and will allow for a maximum of 30 units per acre. Sites 6, 9, 11, 12, 20, and 24 are included to meet the City's moderate- and above moderate-income RHNA and therefore will not have a minimum density but will allow for a maximum of 30 units per acre. In addition the City will rezone site 2, to allow for additional housing capacity. |   |   |         |
| d | Density Bonus Ordinance | Continue to evaluate the City of Alameda Density Bonus Ordinance (AMC Section 30-17) to encourage and increase inclusion of additional housing units in new development projects.   | Ongoing, as projects are processed through the Community Development Department. Annually monitor, starting in December 2012. | The ordinance was adopted in 2009, and successfully implemented for the Boatworks project, the Jack Capon Villa project in 2011, and the Alameda Landing project in 2012. | Delete. |
| e | Emergency Shelter       | The City will amend the Zoning Ordinance to define emergency shelters and allow them as a permitted use (by right) in the Intermediate Industrial (M-1) and General Industrial (M-2) districts without a CUP or other discretionary review. The M-1 and M-2 zones are close to transit corridors and services. The City will ensure that development standards will   | Comply with Senate Bill (SB) 2 by January 2013.   | In July 2012, the City amended its Zoning Ordinance to allow emergency shelters by right in the M-1 and M-2 districts.  | Delete. |

|   |                                     |  |  |   |           |
|---|-------------------------------------|--|--|---|-----------|
|   |                                     | encourage and facilitate the use and only subject shelters to the same development and management standards that apply to other allowed uses within the identified zone.   |  |   |           |
| f | Transitional and Supportive Housing | The City will amend the Zoning Ordinance to explicitly allow both supportive and transitional housing types in zones allowing residential uses. The City will include definitions of transitional and supportive housing as defined in Health and Safety Code Sections 50675.2 and 50675.14, and permit both transitional and supportive housing types as a residential use subject only to the same restrictions on residential uses contained in the same type of structure. | Comply with SB 2 by January 2013.  | In July 2012, the City amended its Zoning Ordinance to include definitions of transitional and supportive housing as defined in Health and Safety Code Sections 50675.2 and 50675.14, and permit both transitional and supportive housing types as a residential use subject only to the same restrictions on residential uses contained in the same type of structure. | Delete.   |
| g | Large Sites                         | To facilitate the development of affordable housing on smaller parcels (50 to 150 units in size), the City will routinely coordinate with property owners and give high priority to processing subdivision maps that include affordable housing units.   | Ongoing, as projects are processed through the Community Development Department. | The Development Review Team and site inventory have helped facilitate the development of affordable housing.  | Continue. |
| h | Universal Design                    | To provide housing that is universally accessible, the City of Alameda will consider amendments to the Zoning Ordinance to   | By January 2013.   | The City is planning to take the Universal Design Ordinance to Council in fall 2014.  | Continue. |

|   |                   |  |  |   |           |
|---|-------------------|--|--|---|-----------|
|   |                   | require universal design elements in all new housing projects of five or more units.   |  |   |           |
| i | Parking Standards | The City will annually review parking standards to ensure they do not constrain housing development and will continue to reduce and/or waive parking requirements for affordable projects. | Annually review parking standards and allow for reduced and/or waived requirements as projects are processed through the Community Development Department. | The Planning Board and City Council completed a significant review and comprehensive amendment to the Parking Ordinance in 2011.                          | Continue. |
| j | Measure A         | The City will continue to monitor Measure A to ensure it is not a constraint and will update as appropriate.   | Annually monitor and revise within one year if necessary.  | Adoption of the Multi-Family Overlay district and Density Bonus ordinances ensures that Measure A is not a significant constraint on housing development. | Continue. |

### 3. Housing Needs Assessment

The Housing Needs Assessment analyzes population and housing characteristics, identifies special housing needs among certain population groups, evaluates housing conditions, and provides other important information to support the goals, policies, and programs to meet the needs of current and future residents.

#### A. Population Trends and Characteristics

##### Population Growth and Projections

According to the 2010 Census, Alameda’s population was 73,812. Alameda has lost population since its peak of 79,297 in 1994, due to the closing of the Alameda Naval Air Station (NAS) and the Fleet Industrial Supply Center (FISC). However, the City has seen slight growth (2.1 percent) since 2000. This is partly due to residential growth in the former military installations, as well as in the formerly industrial Northern Waterfront; this growth is expected to continue in the coming decade.

ABAG projects the City’s population will grow by a moderate 8.8 percent between 2010 and 2020. Table A-2 shows population for the City of Alameda and Alameda County for 1994, 2000, and 2020 projections.

**Table A-2: Population Projections, 1994–2020**

| Year                                   | Alameda | Alameda County |
|--|---------|----------------|
| 1994 (Year of peak Alameda population) | 79,297  | 1,338,421      |
| 2000                                   | 72,259  | 1,443,741      |
| 2010                                   | 73,812  | 1,510,271      |
| 2020 ABAG Projections                  | 80,300  | 1,654,200      |
| Change 1994-2010                       | -5,485  | 171,850        |
| Percent Change                         | -6.9%   | 12.8%          |
| Change 2010-2020                       | 6,488   | 143,929        |
| Percent Change                         | 8.8%    | 9.5%           |

Sources: 2013 ABAG Projections, California Department of Finance

Alameda’s projected population increase will result largely from residential development in industrial areas and former military installations. New housing development is planned at Alameda Point and Alameda Landing, and along the Northern Waterfront. Both of these areas are Priority Development Areas (PDA). The ratio of persons per household will not play a significant role in population growth because, according to ABAG projections, the ratio is not expected to change significantly over the next two decades. The 2007–2011 ACS indicated that Alameda had 2.48 persons per household, a slight increase in size compared to previous decades.

## Age Characteristics

Alameda did not experience any significant change in its age structure over the last decade (see Table A-3). As with many communities in the county and across the nation, there has been an increase in the percentage of citizens over the age of 55. However, this increase has been very slight in Alameda, with the population in the 55-64 age group growing by 5 percent and the over 65 age group staying at a roughly equal share of the population between 2000 and 2010. The number of children under the age of 15 remains under 18 percent.

According to the 2010 Census data, Alameda's age breakdown is roughly comparable to Alameda County as a whole. Alameda had a slightly lower percentage of children under 15, and a slightly higher percentage of people 55 or older. Table A-3 shows the age characteristics for the City of Alameda as well as for the County.

**Table A-3: Population Age Distribution, 1990–2010**

| Age Group    | Alameda       |               |               | Alameda County |
|--------------|---------------|---------------|---------------|----------------|
|              | 1990          | 2000          | 2010          | 2010           |
| Under 15     | 17.3%         | 18.0%         | 17.1%         | 20.8%          |
| 15 – 19      | 5.1%          | 5.5%          | 5.7%          | 6.4%           |
| 20 – 34      | 31.4%         | 20.4%         | 18.3%         | 23.7%          |
| 35 – 54      | 27.3%         | 34.0%         | 31.7%         | 31.1%          |
| 55 – 64      | 7.2%          | 8.8%          | 13.8%         | 7.8%           |
| 65 +         | 11.7%         | 13.3%         | 13.5%         | 10.2%          |
| <b>Total</b> | <b>100.0%</b> | <b>100.0%</b> | <b>100.0%</b> | <b>100.0%</b>  |

Sources: 1990, 2000 and 2010 Census

## Ethnicity

Alameda has a very diverse population. In fact, the city is moving closer to becoming a minority-majority population. A review of 2000 and 2010 data from the Census shows that the trend to greater diversity in the population in Alameda has continued over the last decade. The non-Hispanic white population declined 12 percent from 2000 to 2010. At the same time, the Asian population grew dramatically over the past decade. Asians and Pacific Islanders increased by 22 percent and the Hispanic population (of every race) grew by 20 percent.

## **B. Household Composition**

According to the 2010 Census, the City of Alameda had 30,123 households (see Table A-4). Of those, 18,291 households (60.7 percent) were categorized as families and 11,832 (39.3 percent) were categorized as non-family households. Households categorized as “non-family” include single individuals and persons living with roommates.

**Table A-4: Household Composition in the City of Alameda, 2010**

| Household Description                        | Number        | Percentage |
|--|---------------|------------|
| Family households (families)                 | 18,291        | 60.7%      |
| Female head of household, no husband present | 3,623         | 12.0%      |
| with own children under 18                   | 2,128         | 58.7%      |
| Non-family households                        | 11,832        | 39.3%      |
| Householder living alone                     | 9,347         | 31.0%      |
| Householder not living alone                 | 2,485         | 8.2%       |
| <b>Total of Households in Alameda</b>        | <b>30,123</b> | <b>--</b>  |

Source: 2010 Census

## C. Income and Employment

### Income

For the purpose of evaluating housing affordability, housing need, and eligibility for housing assistance, income levels are defined by guidelines adopted each year by the California Department of Housing and Community Development (HCD).

According to the 2007–2011 ACS, in 2011, the median income for a household of four in Alameda was \$75,832, which is significantly higher than both the county (\$70,821) and the Bay Area as a whole (\$61,632). As shown in Table A-5, more than one-third of the households in Alameda are categorized as lower income.

**Table A-5: Households by Income Level, 2010**

| Income Level                     | Renter-Occupied |               | Owner-Occupied |               | Total         |               |
|----------------------------------|-----------------|---------------|----------------|---------------|---------------|---------------|
|                                  | Number          | Percentage    | Number         | Percentage    | Number        | Percentage    |
| <b>Total Occupied Units</b>      | <b>14,945</b>   | <b>100.0%</b> | <b>14,230</b>  | <b>100.0%</b> | <b>29,180</b> | <b>100.0%</b> |
| Extremely Low Income <30% of AMI | 3,050           | 20.4%         | 780            | 5.5%          | 3,830         | 13.1%         |
| Very Low Income ≤50% of AMI      | 1,910           | 12.8%         | 860            | 6.0%          | 2,770         | 9.5%          |
| Low Income 50 to 80% of AMI      | 2,255           | 15.1%         | 1,450          | 10.2%         | 3,705         | 12.7%         |
| Moderate 81 to 100% of AMI       | 1,525           | 10.2%         | 1,065          | 7.5%          | 2,590         | 8.9%          |
| Above Moderate 101%+ of AMI      | 6,210           | 41.6%         | 10,075         | 70.8%         | 16,285        | 55.8%         |

Source: CHAS 2006–2010 ACS

### ***Extremely Low-Income Households***

The US Department of Housing and Urban Development (HUD) 2010 Comprehensive Housing Affordability Strategy (CHAS) data set provides information on households by income group for the City of Alameda. According to the CHAS data, in 2010, approximately 3,830 households (13.1 percent of total households) in the City of Alameda were extremely low income. Of those households, 5.5 percent were owner-occupied and 20.4 percent were renter-occupied households (see Table A-5).

## **Employment Trends**

Just as with population growth, employment history has been turbulent in Alameda over the past decades. Table A-6 shows current and projected jobs for Alameda and Alameda County. Jobs decreased in the 1990s as the result of the NAS and FISC closures and declined again between 2000 and 2010 as result of the nationwide economic recession. Job growth is expected to rise in the decades ahead in Alameda with the redevelopment of the former NAS and the Northern Waterfront (which are PDAs).

The expected slow increase in jobs citywide will likely be supported by the regional economic growth overall, which is attracting more jobs in the high-tech, software, and business service industries.

**Table A-6: Historic and Projected Employment, 1990–2030**

| Year | Alameda          |                | Alameda County   |                |
|------|------------------|----------------|------------------|----------------|
|      | Total Employment | Percent Change | Total Employment | Percent Change |
| 1990 | 38,730           | --             | 644,100          | --             |
| 2000 | 27,380           | -17.3%         | 750,160          | 16.3%          |
| 2010 | 24,070           | -12.1%         | 694,460          | -7.4%          |
| 2020 | 28,770           | 19.5%          | 826,790          | 19.1%          |
| 2030 | 30,590           | 6.3%           | 875,390          | 5.9%           |

Source: ABAG Projections 2013

## **D. Housing Stock Characteristics**

This section describes and analyzes Alameda’s housing supply and the local housing market. Characteristics such as age of the housing stock and size of units help illustrate local housing conditions and crowding, while vacancy rates and rents provide information on housing availability and affordability.

### **Housing Type**

As of 2013, Alameda had a relatively large percentage of multifamily units (46.8 percent). The majority of the multifamily buildings were five or more units (61.6 percent). Single-family detached made up 42.5 percent of the single-family units, while single-family attached only made up 10.3 percent (see Table A-7.).

**Table A-7: Number and Type of Housing Units, City of Alameda: 1990-2013**

| Year | Single-Family Detached | Single-Family Attached | Multifamily |                 | Mobile Homes | Total Units |
|------|------------------------|------------------------|-------------|-----------------|--------------|-------------|
|      |                        |                        | 2-4 units   | 5 or more units |              |             |
| 1990 | 14,960                 | --                     | 5,429       | 10,102          | --           | 30,491      |
| 2000 | 12,776                 | 3,943                  | 4,984       | 9,641           | 32           | 31,376      |
| 2013 | 13,778                 | 3,347                  | 5,826       | 9,351           | 127          | 32,429      |

Sources: Census 1990, California Department of Finance, City/County Estimates 2000 and 2013

Table A-8 shows a comparison of the City of Alameda's housing stock in 2010 with other Alameda County cities. In 2010, only Berkeley (53 percent), Emeryville (87 percent) and Oakland (52 percent) had a higher percentage of multifamily units.

**Table A-8: Number and Type of Housing Units, Cities in Alameda County, 2010**

| Jurisdiction         | Total Housing Units | Single Family |     | Multifamily 2-4 units |     | Multifamily 5+ units |     | Mobile Homes |     |
|----------------------|---------------------|---------------|-----|-----------------------|-----|----------------------|-----|--------------|-----|
|                      |                     | #             | %   | #                     | %   | #                    | %   | #            | %   |
| Alameda              | 32,351              | 17,047        | 53% | 5,826                 | 18% | 9,351                | 29% | 127          | <1% |
| Albany               | 6,712               | 4,442         | 66% | 813                   | 12% | 1,432                | 21% | 25           | <1% |
| Berkeley             | 49,454              | 22,984        | 46% | 9,980                 | 20% | 16,272               | 33% | 218          | <1% |
| Dublin               | 15,782              | 10,483        | 66% | 479                   | 3%  | 4,766                | 30% | 54           | <1% |
| Emeryville           | 6,646               | 821           | 12% | 751                   | 11% | 5,038                | 76% | 36           | 1%  |
| Fremont              | 73,989              | 53,234        | 72% | 2,429                 | 3%  | 17,600               | 24% | 726          | 1%  |
| Hayward              | 48,296              | 29,323        | 61% | 2,934                 | 6%  | 13,717               | 28% | 2,322        | 5%  |
| Livermore            | 30,342              | 24,045        | 79% | 1,466                 | 5%  | 4,291                | 14% | 540          | 2%  |
| Newark               | 13,414              | 10,864        | 81% | 569                   | 4%  | 1,981                | 15% | 0            | <1% |
| Oakland              | 169,710             | 80,746        | 48% | 32,600                | 19% | 55,809               | 33% | 555          | <1% |
| Piedmont             | 3,924               | 3,758         | 96% | 87                    | 2%  | 79                   | 2%  | 0            | <1% |
| Pleasanton           | 26,053              | 19,351        | 74% | 1,599                 | 6%  | 4,723                | 18% | 380          | 1%  |
| San Leandro          | 32,419              | 21,407        | 66% | 1,893                 | 6%  | 8,229                | 25% | 890          | 3%  |
| Union City           | 21,258              | 16,481        | 78% | 784                   | 4%  | 3,000                | 14% | 993          | 5%  |
| Uninc Alameda County | 51,022              | 38,600        | 76% | 3,116                 | 6%  | 8,341                | 16% | 965          | 2%  |

Source: California Department of Finance, City/County Population Estimates, E5, 2010

## Housing Stock Age and Condition

An indication of the quality of the housing stock is its general age. Typically housing over 30 years old is likely to have rehabilitation needs that may include plumbing, roof repairs, foundation work, and other repairs.

Among the housing stock, only 9 percent of the housing units were built since 1990, and almost 80 percent of the housing stock is over 30 years old. This typically means the rehabilitation needs could be relatively high. Table A-9 breaks down the age of housing stock in Alameda by decade.

**Table A-9: Age of Housing Stock, City of Alameda, 2010**

| <b>Year Built</b>  | <b>Number of Units</b> | <b>Percentage</b> |
|--------------------|------------------------|-------------------|
| 1939 or earlier    | 11,264                 | 35.7%             |
| 1940-1949          | 2,000                  | 6.3%              |
| 1950-1959          | 2,098                  | 6.7%              |
| 1960-1969          | 4,891                  | 15.5%             |
| 1970-1979          | 4,775                  | 15.1%             |
| 1980-1989          | 3669                   | 11.6%             |
| 1990-1999          | 1,481                  | 4.7%              |
| 2000-2004          | 471                    | 1.5%              |
| 2005 or later      | 873                    | 2.8%              |
| <b>Total Units</b> | <b>31,522</b>          | <b>100.0%</b>     |

*Sources: 2007–2011 ACS 5-yr estimates*

## Housing Tenure

The 2010 Census enumerates that of 31,522 housing units in Alameda, approximately 29,175 units were occupied housing units. Of that number, 48 percent (14,488 units) were owner-occupied and 52 percent (15,635) were rental-occupied. This is virtually constant compared to 2000. The national homeownership rate is 65 percent.

## Vacancy Rate

The housing unit vacancy rate provides a useful indicator of the balance between housing supply and demand. As a rule of thumb, a 4.5 percent vacancy rate represents a healthy balance between supply and demand in a housing market. When there is a high vacancy rate, people searching for housing have more housing options and may be able to obtain lower rents. With a low vacancy rate, people selling or renting housing are able to raise prices and/or selectively choose their tenants. A low vacancy rate can lead to overcrowding and unsafe and unsanitary living conditions because lower-income households have fewer options and are unable to find suitable and affordable living arrangements. Low-income households, including people on a fixed income, large families with children, and households with special housing needs, are most likely

to be negatively impacted by low vacancy rates. In addition, when there is high consumer demand for a limited housing supply, discrimination is more likely to occur.

Data shows that housing vacancy rates in Alameda increased from 2000 to 2010 from 1,418 units to 2,228 units. Of vacant units in 2010, 42 percent were for rent, compared to only 7 percent that were for sale. There were also 786 units that were simply vacant—neither for sale, rent, seasonal, or sold and awaiting occupancy.

### **Housing Unit Size**

As of 2011, the City of Alameda’s housing stock consisted mainly of two-bedroom units (34.5 percent) followed by three-bedroom units (27 percent). Studios made up 23 percent, while five or more bedroom units only made up 3 percent of the housing stock.

### **Overcrowding**

Overcrowding is often closely related to household income and the cost of housing. The US Census Bureau considers a household to be overcrowded when there is more than one person per room (rooms exclude bathrooms and kitchens), and to be severely overcrowded when there are more than 1.5 occupants per room. Overcrowded households are usually a reflection of the lack of affordable housing.

According to the 2010 CHAS data, 1,055 units (3.5 percent) of the households in Alameda were overcrowded, and less than 1 percent of those were severely overcrowded. Table A-10 provides overcrowding by tenure.

**Table A-10: Overcrowding by Tenure, 2010**

| Persons Per Room                     | Owner Households |             | Renter Households |             | Total Households |             |
|--------------------------------------|------------------|-------------|-------------------|-------------|------------------|-------------|
|                                      | Households       | Percentage  | Households        | Percentage  | Households       | Percentage  |
| 1.01 to 1.50<br>Overcrowded          | 165              | 1.1%        | 640               | 4.1%        | 805              | 2.7%        |
| 1.51 or more<br>Severely Overcrowded | 40               | 0.3%        | 210               | 1.3%        | 250              | 0.8%        |
| <b>Total Overcrowded Households</b>  | <b>205</b>       | <b>1.4%</b> | <b>850</b>        | <b>5.4%</b> | <b>1,055</b>     | <b>3.5%</b> |
| Total Households                     | 14,488           | --          | 15,635            | --          | 30,123           | --          |

Source: 2006–2010 CHAS

## **E. Housing Cost, Affordability, and Overpayment**

The City of Alameda is located in the heart of the San Francisco Bay Area, a region well known for its very high-cost housing market. Affordable housing is in short supply throughout Alameda County and the need for affordable housing is great. The need for affordable housing is especially acute among extremely low-income renters.

## HCD Income Limits

HCD sets income limits for various sizes of households to determine eligibility for the Section 8 Rental Assistance Program. Table A-11 shows the income guidelines used by the Alameda Housing Authority to qualify households for the rent voucher program. To qualify for Section 8 rental assistance, households must be either very low-income (50 percent of median income) or extremely low-income (30 percent of median income).

As of December 31, 2013, 2,438 Alameda households benefit from Section 8 Housing Choice Voucher rental assistance and other Housing Authority programs, including project-based vouchers and Section 8 Certificate units. Due to high demand and limited turnover for all programs, including tenant-based and project-based vouchers, most waiting lists for rental assistance remain closed. Nevertheless, the number of applicants on existing waiting lists totals approximately 3,330 individuals and families. The City of Alameda Housing Authority owns or manages 572 units for low-income households, many of which are rented to households that receive Section 8 Housing Choice Voucher assistance. Approximately 7.4 percent of all households in Alameda received some form of public support for housing based on 2010 data.

**Table A-11: Maximum Household Income by Household Size, 2013**

| Income Category | Household Size |        |         |               |         |         |         |         |
|-----------------|----------------|--------|---------|---------------|---------|---------|---------|---------|
|                 | 1              | 2      | 3       | 4             | 5       | 6       | 7       | 8       |
| Extremely Low   | 19,650         | 22,450 | 25,250  | 28,050        | 30,300  | 32,550  | 34,800  | 37,050  |
| Very Low        | 32,750         | 37,400 | 42,100  | 46,750        | 50,500  | 54,250  | 58,000  | 61,750  |
| Low             | 46,350         | 53,000 | 59,600  | 66,250        | 71,550  | 76,850  | 82,150  | 87,450  |
| Median          | 65,450         | 74,800 | 84,150  | <b>93,500</b> | 101,000 | 108,450 | 115,950 | 123,400 |
| Moderate        | 78,550         | 89,750 | 101,000 | 112,200       | 121,200 | 130,150 | 139,150 | 148,100 |

Source: California Department of Housing and Community Development 2013

## Overpayment

Households that pay more than 30 percent of their monthly income on housing are considered “cost-burdened” and households that pay more than 50 percent are considered “severely cost-burdened.” Measuring the number of households paying more than these percentages helps define an area’s affordability problem. Table A-12 reports 2010 CHAS data for households by HUD-defined household income categories.

In 2010, nearly 40 percent of households paid more than 30 percent of their income on housing costs and almost 20 percent spent more than 50 percent of their income on housing costs.

As shown in Table A-12, these numbers hold roughly equally true for both renter and owner households. However, extremely low income renters are most likely to be most severely cost-burdened, with 15 percent paying more than 30% of their income and 13 percent paying over 50 percent of their income on housing.

**Table A-12: Households Cost-Burdened  
by Tenure and Income Level, 2010**

| Income Level/Tenure             | Extremely Low Income ≤30% |            | Very Low Income 30%-50% |            | Low Income 50-80% |            |
|---------------------------------|---------------------------|------------|-------------------------|------------|-------------------|------------|
|                                 | #                         | % of total | #                       | % of total | #                 | % of total |
| <b>Paying &gt;30%</b>           |                           |            |                         |            |                   |            |
| Renter                          | 2,315                     | 15%        | 1,670                   | 11%        | 1,310             | 9%         |
| Owner                           | 655                       | 5%         | 595                     | 4%         | 710               | 5%         |
| <b>Total households</b>         | <b>2,970</b>              | <b>10%</b> | <b>2,265</b>            | <b>8%</b>  | <b>2,020</b>      | <b>7%</b>  |
| <b>Paying &gt;50% of income</b> |                           |            |                         |            |                   |            |
| Renter                          | 1995                      | 13%        | 930                     | 6%         | 115               | 1%         |
| Owner                           | 515                       | 4%         | 340                     | 2%         | 520               | 4%         |
| <b>Total households</b>         | <b>2,510</b>              | <b>9%</b>  | <b>3,030</b>            | <b>10%</b> | <b>2,346</b>      | <b>8%</b>  |

Source: 2006–2010 CHAS

### Home Prices and Rental Costs

In 2008 Trulia.com, a major listing source, estimated that the average home value in the City of Alameda was \$610,000. This represents an increase of more than 67 percent over the decade and a half. As of 2013, home prices in Alameda are slightly above the countywide median. The trend of rapidly increasing housing prices can be seen throughout Alameda County and the Bay Area. Table A-13 lists median home values for various jurisdictions in the region for 2000 and the end of 2013, all of which show large increases in values.

**Table A-13: Median Home Prices for Selected Cities in Alameda County**

| Jurisdiction | Median Home Sales Price |                     |
|--------------|-------------------------|---------------------|
|              | July–Sept. 2000         | Oct. 2013–Jan. 2014 |
| Alameda      | \$383,500               | \$610,000           |
| Dublin       | \$351,250               | \$582,000           |
| Fremont      | \$416,000               | \$630,000           |
| Hayward      | \$270,000               | \$395,000           |
| Livermore    | \$329,000               | \$515,000           |
| Oakland      | \$241,000               | \$422,000           |
| Pleasanton   | \$482,250               | \$750,000           |
| San Leandro  | \$269,000               | \$405,500           |
| Union City   | \$361,000               | \$517,500           |

Source: Trulia.com, accessed January 17, 2014

Rents also have risen over the past decade. Table A-14 shows average rents for various size units based on research from online listing websites in early 2014. For comparison, the table also shows HUD’s “fair market rents” (FMR) for 2014, to establish rental subsidy limits for Section 8

housing voucher recipients. (The FMRs reflect rents for similar housing units in the uncontrolled rental market. Under the Section 8 program, Section 8 recipients may rent units that cost more than the FMR, but the subsidy will only cover up to the amount of the FMR.)

**Table A-14: Average Rent, City of Alameda, 2014**

| Unit Type      | 2014 Rents<br>(online listing survey) | Fair Market Rents<br>(HUD) |
|----------------|---------------------------------------|----------------------------|
| Studio         | \$1,009                               | \$1,035                    |
| One bedroom    | \$1,352                               | \$1,255                    |
| Two bedrooms   | \$2,010                               | \$1,578                    |
| Three bedrooms | \$3,301                               | \$2,204                    |

Source: HUD 2014, Padmapper.com accessed January 17, 2014

Increasing rent burden is the most important issue for many households. In the past several years there has been a significant increase in the number of rent review cases put before the City’s Rent Review Advisory Committee (RRAC). The RRAC comprises citizen members appointed by the City Council to mediate rent disputes between tenants and landlords. From 2008 through 2013, the RRAC heard between three and 11 cases per year.

**Affordability**

In most housing markets, lenders, as well as the federal government, traditionally have considered 30 percent of income spent on housing to be “affordable.”

***Rental Affordability***

With the recent increase in rents in the Bay Area, affordable housing has become much harder for lower- and moderate-income households to find. Table A-15 identifies the maximum monthly housing costs affordable to households in Alameda by income group. Income groups are established based on data published annually by HCD on household income for areas in the state. Affordability is calculated assuming a household can pay up to 30 percent of its monthly income toward housing. Compared to the rental rates in Table A-14, the median rents in Alameda are not affordable to extremely low- and very low-income households with two to four persons. However, median rents are affordable to low- and moderate-income households, regardless of household size.

***Home Ownership Affordability***

As housing prices rise in the Bay Area, homeownership becomes more elusive for many households, even those earning above moderate incomes. Table A-15 also shows maximum affordable housing payments for different households (varying by income level) and their eligibility for federal housing assistance. Maximum rents and sales prices are shown that are affordable to very low-, low-, moderate-, and above moderate-income households. Affordability is based on a household spending 30 percent or less of its total household income for shelter. Affordability is based on the maximum household income levels established by HCD (Table A-11). Maximum affordable sales price is based on the following

assumptions: 5.625 percent interest rate, 30-year fixed loan, 10 percent down payment, 1.25 percent property tax, 1 percent closing costs, and homeowners insurance.

**Table A-15: Housing Affordability**

| Income Group         | HCD Income Limits  |                                  | Monthly Housing Costs  |                                      | Maximum Affordable Price |                             |
|----------------------|--------------------|----------------------------------|------------------------|--------------------------------------|--------------------------|-----------------------------|
|                      | Max. Annual Income | Affordable Total Monthly Payment | Utilities <sup>1</sup> | Taxes and Insurance (for Homeowners) | Ownership <sup>2</sup>   | Monthly Rental <sup>3</sup> |
| <b>Extremely Low</b> |                    |                                  |                        |                                      |                          |                             |
| One Person           | 19,650             | 491                              | 75                     | 31                                   | 97,863                   | 416                         |
| Two Person           | 22,450             | 561                              | 100                    | 41                                   | 106,805                  | 461                         |
| Three Person         | 25,250             | 631                              | 125                    | 51                                   | 117,794                  | 506                         |
| Four Person          | 28,050             | 701                              | 150                    | 61                                   | 128,784                  | 551                         |
| <b>Very Low</b>      |                    |                                  |                        |                                      |                          |                             |
| One Person           | 32,750             | 819                              | 75                     | 71                                   | 147,231                  | 744                         |
| Two Person           | 37,400             | 935                              | 100                    | 86                                   | 165,481                  | 835                         |
| Three Person         | 42,100             | 1,053                            | 125                    | 101                                  | 183,928                  | 928                         |
| Four Person          | 46,750             | 1,169                            | 150                    | 116                                  | 202,179                  | 1,019                       |
| <b>Low</b>           |                    |                                  |                        |                                      |                          |                             |
| One Person           | 46,350             | 1,158.75                         | \$75                   | 131                                  | 200,609                  | 1,084                       |
| Two Person           | 53,000             | 1,325                            | \$100                  | 160                                  | 226,709                  | 1,225                       |
| Three Person         | 59,600             | 1,490                            | \$125                  | 189                                  | 252,613                  | 1,365                       |
| Four Person          | 66,250             | 1,656.25                         | \$150                  | 218                                  | 278,713                  | 1,506                       |
| <b>Moderate</b>      |                    |                                  |                        |                                      |                          |                             |
| One Person           | 78,550             | 1,963.75                         | \$75                   | 256                                  | 326,989                  | 1,889                       |
| Two Person           | 89,750             | 2,243.75                         | \$100                  | 303                                  | 365,297                  | 2,144                       |
| Three Person         | 101,000            | 2,525                            | \$125                  | 350                                  | 378,776                  | 2,400                       |
| Four Person          | 112,200            | 2,805                            | \$150                  | 397                                  | 381,862                  | 2,655                       |

**Notes:**

1. Monthly utility costs are assumed as \$75/person and \$25 for each additional person.
2. Total affordable mortgage based on a 10 percent down payment, an annual 5 percent interest rate, 30-year mortgage, and monthly payment equal to 30 percent of income (after utilities, taxes, and insurance).
3. Monthly affordable rent based on 30 percent of income less estimated utilities costs.

## **F. Special Housing Needs**

### **Elderly Housing**

In 2010, approximately 27 percent (20,125) of Alameda's population was 55 years of age or older, approximately 14 percent (9,975) was 65 years of age or older, and 7 percent (4,896) was over 75 years of age. More detailed data available from the 2010 Census shows that 6,157 households (20.4 percent of all Alameda households) were headed by a person 65 years of age or older. Of these households, 1,994 (32.4 percent) were renter households and 4,163 (67.6 percent) were homeowner households.

Housing costs since 2000 have, despite the nationwide housing crisis, escalated far beyond the inflation rate. High housing costs, particularly rents, take a high proportion of elderly household income. Senior citizens who are long-term residents of rental units often experience substantial rent increases when their building is sold. Elderly residents in these circumstances sometimes find themselves unable to locate comparable accommodations at an affordable price in the city and may be forced to relocate to a new, unfamiliar community, which frequently can be traumatic. There are instances where rent increases have exceeded Social Security insurance payments and forced renters to move. Tenants who feel that their rent increases are unfair may use the RRAC to encourage property owners to voluntarily reduce increases in rent.

For those retired and on fixed incomes, the costs of homeownership, particularly maintenance, generally constitute a much larger portion of monthly income than that of employed homeowners. Consequently, needed maintenance is often deferred, resulting in unpleasant or unsafe living conditions. In some instances, home maintenance costs can be overwhelming, necessitating sale and relocation after many years of attachment to friends and neighbors in the area. There is a need not only to preserve for future generations the housing stock currently occupied by senior citizens, but also to ensure that elderly residents are able to remain in safe and comfortable surroundings.

The increasing longevity of elderly people and the increasing number of elderly persons in the population will create a growing need for affordable housing and specialized housing for older residents. Specialized housing, especially for low- and moderate-income elderly persons, such as assisted living facilities, congregate housing, life care services and group care facilities, will be needed.

In addition to supporting privately funded group and health care facilities for the elderly, the City can assist this special needs group through currently operating programs such as the Section 8 Housing Choice Program, the Minor Home Repair Program, Accessibility Modification Program, and the Senior Safety Program. The Minor Home Repair Program provides financial and technical assistance to low- and moderate-income homeowners to provide emergency repairs, geared to correct immediate threats to the health and safety of the client, in order to stabilize the condition of the property and reduce the need for more substantial rehabilitation. Assistance may be provided to correct substandard and/or health and safety conditions, security items, accessibility modifications, carpentry, plumbing, heating, and electrical repairs. The Minor Home Repair Program assists eligible persons with disabilities in making modifications to their residence, allowing the individual to attain greater mobility and remain safely in their home.

The Alameda Accessibility Modification Program focuses on the person's most immediate needs as they relate to improving safety and accessibility. The Senior Safety Program offers resources to prevent fire hazards in senior households as well as providing disability services for disabled seniors.

Construction of small infill units that may be appropriate for over-extended elderly homeowners who are in need of an opportunity to “trade-down” within the city to newer, less maintenance-intensive housing located close to existing commercial services is permitted in all residential zoning districts in Alameda.

Residential care and community care facilities are permitted in all residential zoning districts in Alameda, subject to certain limitations.

### **Female-Headed Households**

In 2010, female-headed households accounted for 19.8 percent of total family households. Table A-16 shows the breakdown of female-headed households in Alameda.

Women in the housing market, especially the elderly, low- and moderate- income, and single parents, face significant difficulties finding and maintaining housing.

Housing affordability is a primary issue because frequently only one income is available to support the needs of the household—and only a limited amount of funds can be allocated to housing. While some of these households may find housing assistance through the Section 8 Housing Choice Program, many others struggle with high rents or overcrowded conditions. Although there is a continuing need for affordable rental housing for small families, there is also a need for shared housing and group living alternatives where single-parent families can share not only space but child care and other resources as well.

**Table A-16: Household Composition in the City of Alameda, 2010**

| <b>Household Description</b>                 | <b>Number</b> | <b>Percentage</b> |
|--|---------------|-------------------|
| Family households (families)                 | 18,291        | 60.7%             |
| Female head of household, no husband present | 3,623         | 12.0%             |
| with own children under 18                   | 2,128         | 58.7%             |

*Source: 2010 Census*

### **Persons with Disabilities**

According to the most recent ACS, there were 6,891 persons with disabilities over the age of 5 in Alameda, which accounts for roughly 10 percent of the total population. The 2000 Census, which provides the most robust statistics available, enumerates a total of 7,936 persons, or an estimated 16 percent, of the working age population (16-65 years) had some form of disability.

Special needs of individuals with disabilities vary depending upon the particular disability. For example, the needs of a blind person differ greatly from those of a person confined to a

wheelchair. Special facilities such as ramps, elevators, or specially designed restrooms necessary for wheelchair access are architectural features needed to make dwellings suitable for persons confined to wheelchairs. Special features needed by ambulatory persons constrained by other disabilities may not be architectural; rather, these might be simple alternatives to conventional dwelling units or furnishings and appliances which make ordinary tasks of housekeeping and home life less trying and more enjoyable. In families, the needs of persons with disabilities, in terms of special features, are fewer than those of a single person. Nevertheless, a person with a disability in a family would still have special needs. Special architectural features or contrivances could be valuable in giving this person greater independence, dignity, and quality of living.

Housing opportunities for people with disabilities can be maximized by removal of barriers in existing housing, and by the construction of new, barrier-free housing units. The City's current Substantial Rehabilitation and Rental Rehabilitation Programs provide opportunities for assistance in the removal of barriers in existing dwelling units.

In addition to the removal of architectural barriers and provision of special accessibility features, persons with physical and developmental disabilities may also need supportive services to help them maintain an independent lifestyle. Individuals with moderate to severe physical or developmental disabilities may need access to assisted living facilities.

The California Building Code requires that publicly funded housing meet certain accessibility standards. There are a number of variables involved in determining the number of units that must be accessible or adaptable. Generally all public common areas, path of travel to the buildings, and one in 25 units must be accessible. There are no requirements for privately funded housing.

### ***Persons with Developmental Disabilities***

Senate Bill (SB) 812 requires the City to include in the special housing needs analysis the needs of individuals with a developmental disability within the community. According to Section 4512 of the Welfare and Institutions Code, a "developmental disability" means a disability that originates before an individual attains age 18 years, continues, or can be expected to continue, indefinitely, and constitutes a substantial disability for that individual which includes mental retardation, cerebral palsy, epilepsy, and autism.

Many developmentally disabled persons can live and work independently within a conventional housing environment. More severely disabled individuals require a group living environment where supervision is provided. The most severely affected individuals may require an institutional environment where medical attention and physical therapy are provided. Because developmental disabilities exist before adulthood, the first issue in supportive housing for the developmentally disabled is the transition from the person's living situation as a child to an appropriate level of independence as an adult.

The California Department of Developmental Services currently provides community-based services to approximately 243,000 persons with developmental disabilities and their families through a statewide system of 21 nonprofit regional centers, four developmental centers, and two community-based facilities. The Regional Center of the East Bay is one of 21 regional centers in California that provide point of entry to services for people with developmental disabilities. The

center is a private, nonprofit community agency that contracts with businesses to offer services to individuals with developmental disabilities and their families.

The following information from the Regional Center of the East Bay, charged by the State of California with the care of people with developmental disabilities, defined as those with severe, life-long disabilities attributable to mental and/or physical impairments, provides a closer look at the disabled population (see Table H-A-17).

**Table A-17: Developmentally Disabled Residents By Age, 2013**

|               | <b>0–14<br/>Years</b> | <b>15–22<br/>Years</b> | <b>23–54<br/>Years</b> | <b>55–65<br/>Years</b> | <b>65+<br/>Years</b> | <b>Total</b> |
|---------------|-----------------------|------------------------|------------------------|------------------------|----------------------|--------------|
| Alameda Total | 260                   | 168                    | 302                    | 36                     | 10                   | 776          |

*Source: Regional Center of the East Bay, 2013*

A number of housing types are appropriate for people living with a development disability: rent-subsidized homes, licensed and unlicensed single-family homes, inclusionary housing, Section 8 vouchers, special programs for home purchase, HUD housing, and SB 962 homes. The design of housing-accessibility modifications, the proximity to services and transit, and the availability of group living opportunities represent some of the types of considerations that are important in serving this need group. Incorporating “barrier-free” design in all new multifamily housing (as required by California and federal fair housing laws) is especially important to provide the widest range of choices for disabled residents. Special consideration should also be given to the affordability of housing, as people with disabilities may be living on a fixed income.

### **Family Housing/Large Households**

Family housing encompasses a wide range of housing needs. These include female-headed households, married couples, and large families (with five or more persons). Family housing, especially for low- and moderate- income families, is an especially critical need in Alameda.

According to the 2010 Census, of the total 30,123 households in the city, 2,300 were large households, making up 8 percent of all households. Large families (with five or more persons) have special housing needs. Large families of low to moderate income can have difficulty finding appropriate housing. The percentage of owner-occupied households (1,198 households) and renter-occupied households (1,102) that are large households is 8 percent and 7 percent respectively, as shown in Table A-18. This is frequently most difficult for renter-occupied households, as units with three or more bedrooms are often single-family homes rather than apartments. The 2010 American Community Survey indicates that more than two-thirds (66.4%) of owner-occupied dwellings have three or more bedrooms but less than a quarter (24.1%) of renter-occupied units provide three or more. As a result, these families are often forced to rent smaller dwelling units than they need, leading to overcrowded conditions and accelerated building deterioration. more Rental units with three or more rooms are less common than others, which can make finding housing more difficult for large households that rent.

**Table A-18: Large Households by Tenure**

|                       | Owner-Occupied |            | Renter-Occupied |            | Total  |            |
|-----------------------|----------------|------------|-----------------|------------|--------|------------|
|                       | Number         | Percentage | Number          | Percentage | Number | Percentage |
| 5-person household    | 757            | 5%         | 689             | 4%         | 1,446  | 5%         |
| 6-person household    | 269            | 2%         | 239             | 2%         | 508    | 2%         |
| 7+ person household   | 172            | 1%         | 174             | 1%         | 346    | 1%         |
| Total large household | 1,198          | 8%         | 1,102           | 7%         | 2,300  | 8%         |

Source: 2010 Census

### **Homeless Persons**

The Alameda Countywide Homeless Count, conducted in 2013, indicated there are approximately 4,264 people homeless within Alameda County on any given day. The 2013 Homeless Count analysis included a 10-year review and comparison (between 2003's Count). These Counts rely on a statistical sampling methodology (approved by HUD) that is effective in enumerating homeless populations. The report indicates that the number of homeless in 2013 is roughly equal to the last count in 2011, and down almost 16 percent over the last decade. The study found that the number of homeless with one or more children decreased by almost 24 percent over the last decade. The number of unsheltered, chronic, and military homeless has all also dropped between 10 and 27 percent since 2003. The 2013 study does not provide a breakdown of countywide numbers by location. This is because the Alameda County study uses a methodology of tracking homeless individuals served at 35 service centers countywide; this method is considered more accurate than a simple point-in-time location-based count. The most recent homeless count to track homeless data [at a](#) more micro level was the 2009 count. That count provided data by county regions and found that the "other North" section of the county, which included Alameda as well as Emeryville, Piedmont, and Albany, had approximately 623 homeless persons on any given day, accounting for roughly 6.2 percent of the total county homeless population.

Since homeless information is not available for Alameda city specifically, an estimation of homeless in the city was deduced from the 2013 Countywide homeless count based on responses to the 'last known address' data collected during the survey. This address information allows for an estimation of percentages of homeless population by city using the following method:

- First, using the January 30, 2013 count data, the 5,844 were filtered by the field "last known address" providing a breakdown by city, with a certain number, 1,244 cases, coming up unknown/other.
- Second, those 1,244 responses that were "Unknown/Other" were removed from the total so that each cities percentage added to all others equaled 100%.
- Last, each cities percentage was applied to the 2013 Homeless Count of 4,264, arriving at an assignment for each city to use in their housing element.

Based on the results of this method, it is estimated that there were 187 homeless individuals in Alameda City in 2013, approximately 4.4% of the countywide homeless population with a known past address.

The City participates in a comprehensive planning and coordination of services initiative for the homeless through the 45-member Alameda Countywide Homeless Continuum of Care Council, formed in 1997. Established to coordinate local efforts to address homelessness, the Continuum of Care has been integral in the development of EveryOne Home, the Alameda Countywide Homeless and Special Needs Housing Plan (EveryOne Home). Driven by federal requirements to develop a long-range plan to end homelessness, EveryOne Home includes a 10-year service-based plan, with a broader 15-year housing-based plan to end chronic homelessness.

The City of Alameda utilized Community Development Block Grant (CDBG) resources to fund several programs designed to provide services for those who are currently homeless or at risk for becoming homeless. Building Futures with Women and Children (BFWC) receives funding to operate the Midway Shelter, which serves homeless women and children. The Alameda Food Bank provides no-cost food services for low-income families who otherwise would be forced to make difficult choices between food and rent, and the Family Violence Law Center supports victims of domestic violence who face complex housing security issues.

Each year, BFWC assists more than 700 women and children move from homelessness to housing. During the past year, 55 percent of the clients sheltered for 30 or more days increased their self-sufficiency by moving on to safe housing and/or by gaining employment, and 91 percent reduced their level of crisis in at least one of the following areas: income, housing, employment, mental health, physical health, and/or substance abuse recovery. During fiscal year 2013, the City also provided \$25,000 of funding to repair extensive dry rot damage at the Midway Shelter to ensure a habitable environment for women and children. The shelter provides residents with three meals each day, clothing, laundry facilities, and personal supplies. Residents receive counseling and assistance in procuring the resources that they need in order to obtain housing and a source of income. Case managers also assist residents with substance abuse problems, mental and/or physical health problems, and domestic violence. Midway receives approximately \$60,000 a year from the City of Alameda to support the daily operations of the facility. In addition, an all-volunteer, nonprofit organization, the Alameda Homeless Network, takes responsibility for maintaining the facility, preparing food, and hosting multiple fundraising events to support Midway's operations.

The City supports the establishment of 90 units of permanent service-enriched housing for formerly homeless individuals at North Housing. The Alameda Point Collaborative has completed 200 units of transitional and permanent housing, and operates a community center and a child care facility at Alameda Point for formerly homeless families. These two programs will enrich the City's delivery of supportive housing.

The City also funds BFWC to administer a Homeless Prevention Project. This CDBG-funded initiative provides direct client assistance, including rent and utility assistance, and is used to leverage additional funding from the state Emergency Service Grant (ESG) program to serve homeless individuals and families. Forty-two households were served through this program in fiscal year 2012-13.

## **Farmworkers**

Farmworkers are generally considered to have special housing needs because of limited income and the unstable nature of employment (i.e., having to move throughout the year from one harvest to the next). The typical temporary nature of farm work is not the case in Alameda, because very few members of the residential or working community work in agriculture.

Based on the 2006–2010 ACS, it is estimated that there are only 95 persons employed in the agriculture, forestry, fishing, and hunting industry, representing only 0.02 percent of the total population. The demand for specific farmworker housing is estimated to be very minimal, if at all, and therefore housing is addressed through the current housing stock and through overall programs for affordability.

## **Small Families and Individuals**

The designation of “small families” is not a typical category for special needs. However, during the preparation of the 2007–2014 Housing Element, in all the citizen participation hearings, including the Ad Hoc Homeownership Committee, the Housing Forum, and the Housing Element public workshops, this issue has been identified repeatedly. Long-term renters who have raised families in Alameda are looking for and need small affordable units. They face not only high housing costs but also a particular gap in the available affordable housing stock. Few, if any, publicly assisted studios or one-bedroom units have been developed.

On the other end of the age spectrum, small, young adult households face a similar situation. Alameda is a desirable, close-knit community whose residents have strong ties to the community. Contrary to the generally transient California experience, Alameda boasts families who have multi-generational roots. Increasingly, however, young persons wishing to remain in Alameda cannot find a place to stay outside their parents’ home because of the cost of housing. Hence, they must leave the city until their incomes grow to a point where they can afford to live in Alameda.

Also in this group are lower-income, entry-level employees for new and existing businesses. In the “high tech” area, there is an emerging lifestyle in which the separation between work and home is increasingly less defined. This often is expressed in flexible work hours, “telecommuting,” and social activities integrated in the work environment. In both cases there is a need for not only small units, but housing in close proximity, or actually incorporated into the work place.

## **G. Assisted Housing at Risk of Conversion**

To the City’s knowledge, there are no known assisted housing developments that may convert to market-rate status over the next 10 years.

## **Preservation Resources**

Efforts by the City to retain low-income housing must be able to draw upon two basic types of preservation resources: organizational and financial. Qualified nonprofit entities need to be made aware of the future possibilities of units becoming “at risk.” Should a property become at risk, the City maintains an active list of resources by which to preserve that property.

In addition, the City of Alameda will develop procedures for monitoring and preserving at-risk units, which will include:

- Monitor the Risk Assessment report published by the California Housing Partnership Corporation (CHPC).
- Maintain regular contact with the local HUD office regarding early warnings of possible opt-outs.
- Maintain contact with the owners and managers of existing affordable housing to determine if there are plans to opt out in the future and offer assistance in locating eligible buyers.
- Develop and maintain a list of potential purchasers of at-risk units and act as a liaison between owners and eligible purchasers.
- Ensure that all owners and managers of affordable housing are provided with applicable state and federal laws regarding notice to tenants of the owner's desire to opt out or prepay. State law requires a 12-month notice.

### ***Nonprofit Entities***

Nonprofit entities serving Alameda County can be contacted to gauge their interest and ability in acquiring and/or managing units at risk of conversion. A partial listing of entities with resources in the Alameda County area includes:

- Bay Area Community Services
- Housing Authority of City of Alameda
- Satellite Affordable Housing Associates
- Northern California Land Trust, Inc.
- Resources for Community Development
- Alameda County Allied Housing Program
- Eden Housing, Inc.
- Housing Authority of County of Alameda
- Housing Corporation of America
- Livermore Housing Authority
- Christian Church Homes of Northern California, Inc.
- Community and Economic Development Agency

- Community Development Corporation of Oakland
- East Bay Asian Local Development Corporation
- Petaluma Ecumenical Properties Inc.
- C. Sandidge and Associates
- Nehemiah Progressive Housing Dev. Corp.
- Asian Neighborhood Design
- Community Home Builders and Associates
- Community Housing Developers, Inc.
- ROEM Development Corporation

## 4. Housing Resources: Sites Inventory/Analysis

### A. Alameda's Housing Opportunities

The City's housing opportunities to meet the RHNA for the 2014–2022 period are located within the City's two PDAs (the NAS Alameda PDA and Northern Waterfront PDA) included in Plan Bay Area, which is the region's Sustainable Communities Strategy.

In July 2013, ABAG issued the RHNA for the 2014–2022 period. The City of Alameda was assigned a RHNA of 1,723 units, as shown in Table A-19. To address state, regional, and local need for affordable housing, 222 of the units are to be affordable to extremely low-income households, 222 of the units are to be affordable to very low-income households, 248 of the units are for low-income households, 283 are for moderate-income households, and 748 are for above moderate-income households.

**Table A-19: Regional Housing Need, 2014–2022**

| Income Group   | 2014–2022 RHNA |
|----------------|----------------|
| Extremely Low  | 222            |
| Very Low       | 222            |
| Low            | 248            |
| Moderate       | 283            |
| Above Moderate | 748            |
| <b>Total</b>   | <b>1,723</b>   |

Source: ABAG 2013

The City has sufficient land to accommodate its 2014–2022 regional housing need. Table A-20 compares the City of Alameda's RHNA to its land inventory capacity. The City has a surplus of 494 units available to lower-income households (including extremely low-, very low-, and low-income households), and 28 units available to moderate- and above moderate-income households, a total surplus of 522 units.

**Table A-20: Comparison of Regional Housing Need and Residential Sites**

| Income Group   | 2014–2022 RHNA | Site Inventory Capacity | Surplus of Potential Units |
|----------------|----------------|-------------------------|----------------------------|
| Extremely Low  | 222            |                         |                            |
| Very Low       | 222            | 1,186                   | 494                        |
| Low            | 248            |                         |                            |
| Moderate       | 283            |                         |                            |
| Above Moderate | 748            | 1,059                   | 28                         |
| <b>Total</b>   | <b>1,723</b>   | <b>2,245</b>            | <b>522</b>                 |

Source: ABAG 2013; City of Alameda 2013

## **B. Land Inventory**

The City of Alameda Land Inventory identifies adequate sites for 2,245 housing units. As shown in Table A-20, the land inventory includes a surplus of over 500 housing units. This surplus ensures that if a particular site on the inventory fails to provide the realistic capacity during the planning period, the inventory will accommodate the reduction. Furthermore, additional sites are available in Alameda with residential multifamily (MF) zoning for smaller scale or unique residential projects, such as the former Toyota dealership on Park Street.

### **Realistic Capacity**

The City's historic development pattern, General Plan, and Local Action Plan to Reduce Greenhouse Gases all support mixed-use development to reduce automobile trips and reduce global warming. For that reason, many sites in Alameda are zoned for mixed-use development. For sites with a mixed-use zoning designation, the City has evaluated the prevalence of mixed use in the surrounding communities of Berkeley and Emeryville in which projects have developed at 40-plus units per acre to help determine realistic unit capacity. Typical mixed-use projects in the Bay Area include a residential component. Based on all of these factors, the City assumed a 60 percent realistic unit capacity for mixed-use sites. Based upon an evaluation of its current development standards and on-site improvement requirements (e.g., setbacks, building height, parking, and open space requirements), realistic capacity for solely residential sites was determined by multiplying the number of acres by the maximum density for the site; 90 percent of that result was then used as the final realistic unit number to account for site and regulatory constraints.

### **Zoning to Accommodate Housing Affordable to Lower-Income Households**

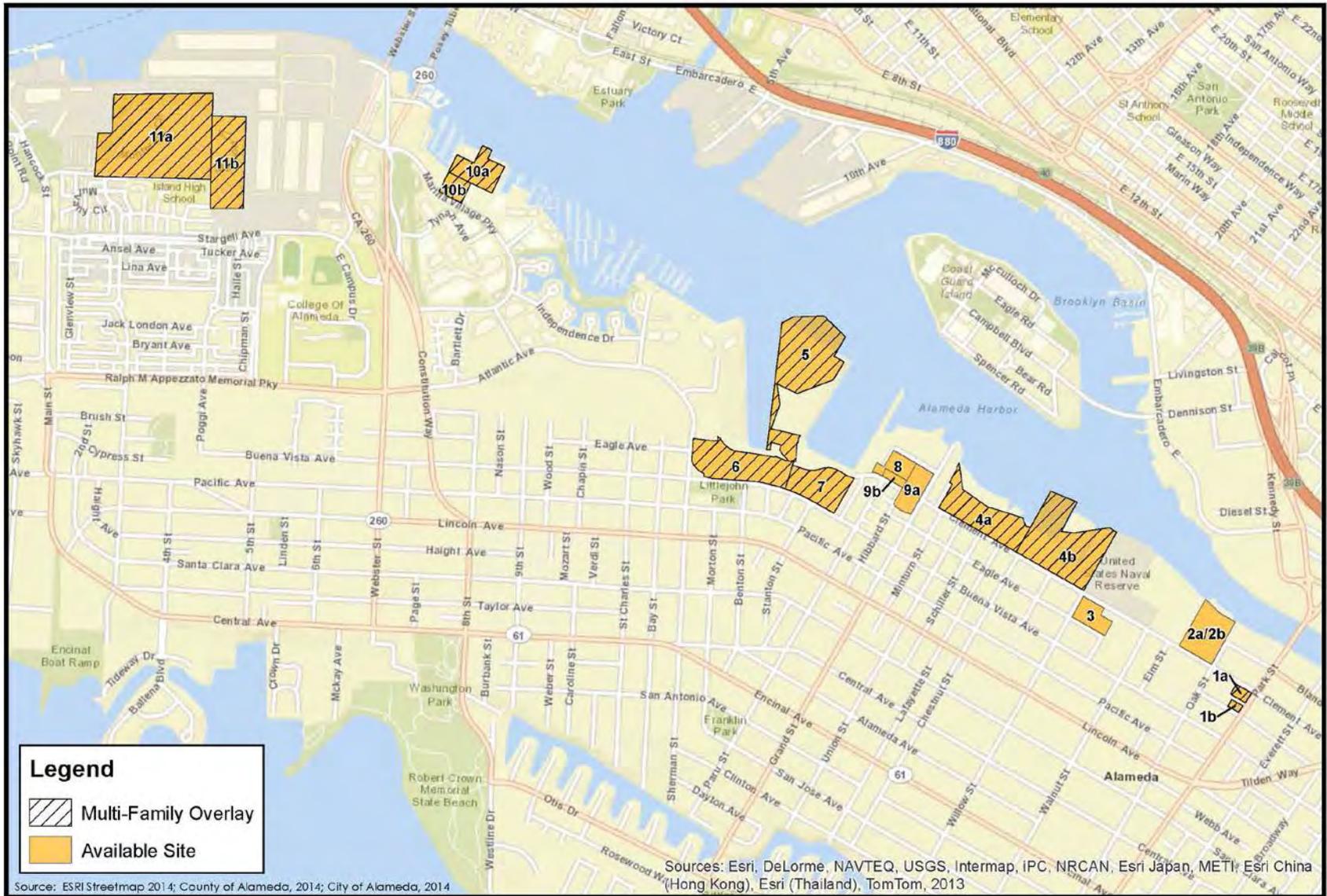
Table A-21 provides the characteristics of the available sites for development of residential units. Figure A-1 shows the location of each site. A description of each site is provided after Table A-21. All of the sites on Table A-21 will include a mix of market rate and below market rate units.

As shown on Table A-21, the City is utilizing existing residential sites (Sites 5, 10, and 11), that were zoned in 2012, for multifamily housing at 30 units per acre, to meet and exceed its lower-income housing need (i.e., the RHNA allocation for very low- and low-income households). Additional sites zoned in 2012 for residential development and for multifamily housing are utilized to meet the moderate- and above moderate-income housing need.

In addition to the sites listed on Table A-21, the City is actively working to make land at Alameda Point available for residential development for approximately 1,100 new residential units. Approximately one-quarter of these new units are planned to be affordable to very low-, low-, and moderate-income households.

**Table A-21: Land Availability**

| Site #  | APN          | Name                    | Location                 | GP Des | Zoning    | Acres         | Max. Density | Realistic Capacity | Site Constraints      | RHNA Met |
|---|--------------|-------------------------|--------------------------|--------|-----------|---------------|--------------|--------------------|-----------------------|----------|
| 1a  | 71019800902  | Ron Goode               | 1825 Park Street         | CC     | CC-MF     | 0.75          | 30           | 14                 | Car dealership        | M/AM     |
| 1b  | 71019801201  | Ron Goode               | 1801 Park Street         | CC     | CC-MF     | 0.35          | 30           | 6                  | Car dealership        | M/AM     |
| 2a  | 71029000100  | Boatworks               | 2200 Clement             | MU     | R-4-PD    | 5.4           | 21-29        | 130                | Vacant -None          | M/AM     |
| 2b  | 71029000100  | Boatworks               | 2200 Clement             | MU     | R-4-PD    | 2             | 21-29        | 52                 | Vacant -None          | M/AM     |
| 3   | 71022800102  | Clement/Willow          | 2100 Clement             | MU     | R-4-PD    | 2.78          | 21-29        | 53                 | Warehouse             | M/AM     |
| 4a  | 71028800102  | Alameda Marina          | 1801 Clement             | MU     | MX-MF     | 8.66          | 30           | 156                | Vacant-Underutilized  | M/AM     |
| 4b  | 71025700301  | Alameda Marina          | 2033 Clement             | MU     | MX-MF     | 13.34         | 30           | 240                | Vacant -Underutilized | M/AM     |
| 5   | 72038200200  | Encinal Terminals       | 1523 Entrance Road       | MU     | MX-MF     | 13            | 30           | 234                | Vacant -None          | VL/L     |
| 6   | 72038300400  | Del Monte               | 1501 Buena Vista         | MU     | MX-MF     | 11.05         | 30           | 200                | Historic Warehouse    | M/AM     |
| 7   | 72038403100  | Chipman /Marina Cove II | 1551 Buena Vista Ave.    | MDR    | R-4-MF    | 7.14          | 30           | 89                 | Vacant Warehouse      | M/AM     |
| 8   | 72 038101800 | Corp Yard + Shelter     | 2040 Grand               | MU     | R-4/PD    | 2.18          | 21           | 41                 | Small Structures      | M/AM     |
| 9a  | 72038100100  | Pennzoil                | 2025 Grand St.           | MU     | R-4/PD    | 3.4           | 21           | 64                 | Small warehouses      | M/AM     |
| 9b  | 72038100200  | Pennzoil                | 2015 Grand St.           | MU     | R-4/PD    | 0.73          | 21           | 14                 | Small warehouses      | M/AM     |
| 10a   | 74133406700  | Shipways                | 1200 Marina Village Pkwy | MU     | MX-MF     | 4.04          | 30           | 73                 | Vacant -None          | VL/L     |
| 10b   | 74133402400  | Shipways                | 1200 Marina Village Pkwy | MU     | MX-MF     | 2.02          | 30           | 36                 | Vacant -None          | VL/L     |
| 10c   | 74133402300  | Shipways                | 1200 Marina Village Pkwy | MU     | MX-MF     | 2.04          | 30           | 37                 | Vacant -None          | VL/L     |
| 11a   | 74090501002  | North Housing           | Singleton/Main           | MDR    | R-4/PD-MF | 26            | 30           | 624                | Vacant -None          | VL/L     |
| 11b   | 74090501202  | North Housing           | Singleton/Main           | MDR    | R-4/PD-MF | 11.36         | 30           | 182                | Vacant -None          | VL/L     |
| <b>Total</b>  |              |                         |                          |        |           | <b>116.24</b> |              | <b>2,245</b>       |                       |          |
| <b>RHNA</b>   |              |                         |                          |        |           |               |              | <b>1,723</b>       |                       |          |
| <b>Surplus Units</b>  |              |                         |                          |        |           |               |              | <b>522</b>         |                       |          |
| <b>Total Capacity to Accommodate Very Low and Low (VL/L) Income RHNA</b>            |              |                         |                          |        |           |               |              | <b>1,186</b>       |                       |          |
| <b>Total Capacity to Accommodate Moderate and Above Moderate (M/AM) Income RHNA</b> |              |                         |                          |        |           |               |              | <b>1,059</b>       |                       |          |



**Figure 1**  
Available Sites Inventory



## Underutilized Sites

**Site 1a and 1b – Ron Goode:** These two properties are owned by Mr. Goode. Mr. Goode currently has a temporary short-term use on the property (a scooter shop) that is occupying the former auto dealership showroom. He is actively entertaining offers for the property. Both parcels face Park Street, which is a major commercial and transit corridor. The sites would allow for multifamily housing above ground floor commercial. To assist in making these sites more feasible for development, the City rezoned both sites from M-1 to CC-MF. Capacity on these sites is assumed for mixed-use development.

**Site 2a and b – Boatworks:** These two adjacent vacant parcels are in common ownership. The property owner has removed the existing structures and has an approved subdivision map for 182 housing units, which includes a mix of multifamily and single-family units.

**Site 3 – Clement/Willow:** The property is zoned and planned for residential use. An old tin warehouse built in 1941 currently occupies the land.

**Site 4a and b: – Alameda Marina – 1801 Clement and 2033 Clement:** The 22 acres (two parcels) are privately owned and currently used for boat storage, maritime businesses and other small office uses. The site zoning, MF (Multi-Family) Overlay, allows multifamily housing up to 30 units per acre. The MX (Mixed Use) zoning requires a mix of uses on the property. The property owners are working on a residential mixed-use plan to redevelop the site and upgrade the marina facilities.

**Site 5 – Encinal Terminals – Entrance Drive + Clement Avenue Extension:** This unique 13-acre privately owned waterfront property is currently vacant and available for housing development. Formerly used for container storage, the site is located between the WindRiver office campus, the Del Monte Building, and Fortman Marina. The site zoning, MF (Multi-Family) Overlay, allows multifamily housing up to 30 units per acre. The MX (Mixed Use) zoning requires a mix of uses on the property. The property has been purchased by a residential development company.

**Site 6 – Del Monte:** This site is occupied by a vacant historic warehouse. The realistic capacity of this site assumes reuse of the historic building for housing. A residential development company is currently pursuing a residential adaptive reuse plan for the site.

**Site 7 – Chipman:** This site is located on 7.14 acres on the north side of Buena Vista Avenue between Arbor and Ohlone Streets. Although this site is currently occupied with warehouse use, the property has been purchased by Lennar Development Company and a tentative map for the site has been approved for a mix of single-family and multifamily housing, with a total of 89 housing units.

**Site 8 – City Corporation Yard Site:** The 2.18-acre site is City-owned and currently occupied by the City corporation yard and animal shelter that is planned for relocation to Alameda Point. The site is zoned for residential use, and is adjacent to the Marina Cove residential development and the new Grand Marina Village residential development. The site is surrounded by residential uses, and zoned for residential, and thus making it a prime candidate for residential development.

**Site 9a and b – Pennzoil Site:** The project site is located along Grand Street and Clement Avenue at 2015 and 2025 Grand Street. This site is occupied with small, mostly vacant warehouses. The owner has entertained offers from developers in the past. This site is zoned for residential development and is surrounded by residential neighborhoods, thus making it a prime candidate for residential development. In 2013, the property owner (Shell Oil) removed most of the above ground tanks. Shell has placed its property on the market on several occasions over the last five years, and in all cases Pennzoil has stated in its marketing material that Pennzoil would be removing the tanks and removing the small amount of hazardous materials that have dripped from the tanks into the top 2-3 inches of soil under the tanks. Pennzoil’s marketing material states that the property would be made available as “clean property” without tanks or hazardous material, thus making it “suitable for residential development.”

**Site 10a, b, and c – Shipways – Marina Village Parkway:** This unique 8.1-acre (3 parcels) privately owned waterfront property is currently available for housing development. The property owner is currently pursuing residential development partners.

**Sites 11a and b – North Housing:** This site is currently vacant and available for housing development. On March 4, 2009, the Alameda Reuse and Redevelopment Authority (ARRA) approved Amendment #2 to the Community Reuse Plan and a legally binding agreement (LBA) between the City (formerly ARRA), Housing Authority, Alameda Point Collaborative and BFWC. The LBA provides for a homeless accommodation of 90 permanent, service-enriched residential units affordable to formerly homeless families and individuals at North Housing. Following ARRA approval, the LBA and amendment to Reuse Plan were submitted to HUD. The LBA and amendment to the Reuse Plan were approved in July 2013. It is anticipated that the Navy will conduct a public auction for the property in 2015.

**Additional Sites at Alameda Point:** Although not necessary to meet the RHNA, the City of Alameda has zoned additional sites for residential use at Alameda Point that will be available for residential development during the planning period. In June 2013, the Navy conveyed 510 acres, of the 878 total acres to be transferred, to the City of Alameda. On February 4, 2014, the City Council approved an Environmental Impact Report, General Plan, and Zoning Ordinance amendments, and a Master Infrastructure Plan to enable reinvestment and redevelopment of the property for a mix of uses, including residential development. Pursuant to the approved General Plan and zoning, the City has planned for up to 1,425 housing units at Alameda Point. (There are currently 265 occupied units on the property.) The 510 acres currently owned by the City have been remediated (cleaned) to allow unrestricted and residential land uses. During the 2014–2022 period, the City will make the land available for private redevelopment. An agreement with Renewed Hope Housing Advocates requires that 25 percent of the new units be made affordable to very low-, low-, and moderate-income households. This agreement ensures that the project qualifies for affordable housing density bonuses and waivers for multifamily housing.

## C. Financial and Administrative Resources

**Housing Authority.** The City of Alameda Housing Authority plays an important role in the provision of affordable housing. In addition to owning and managing properties, the Housing Authority administers the Section 8 Housing Choice Voucher program. The Housing Authority continues to look for opportunities to develop housing and/or partner with other entities to create additional affordable units. The Housing Authority is currently partnering with nonprofit developers on two projects in the NAS Alameda PDA.

**Affordable Housing Fee.** All nonresidential projects must comply with the City's housing impact ordinance, the Affordable Housing Unit/Fee (AHUF) ordinance (Alameda Municipal Code section 27-1). The ordinance requires all new nonresidential development or change of nonresidential use to either provide low-income units or pay an in-lieu fee. For example, for every 100,000 square feet of project space, an office building developer either must provide 20 units, which are affordable to low-income households for a period of 59 years, or pay an in-lieu fee of \$3.45 per square feet of the development. The AHUF funds may be used for a variety of costs associated with developing or rehabilitating affordable housing.

**Financial Resources.** The City and private developers will need to expend significant financial resources to support new residential construction, fund housing programs, and leverage state or federal funds. Typically, it is the responsibility of the developer to financially subsidize inclusionary units, although assistance may be provided to developers who exceed the 15 percent inclusionary requirement through the City's Density Bonus Ordinance.

In addition, the City will support local efforts to secure federal funds including those targeted to such groups as the homeless (Emergency Shelter Grants), families at risk of lead poisoning (Lead Based Paint Hazard Reduction Program), the elderly (Section 202) and others. In the same spirit, the City will look to the state to help it meet its goals through such programs as the CHFA HELP program.

**Infrastructure.** All of the Housing Element housing opportunity sites are already served by utilities, with existing infrastructure in place. The East Bay Municipal Utilities District (EBMUD) provides potable and reclaimed water, and wastewater conveyance and treatment. EBMUD has provided water assessments for a number of the sites and has determined that adequate water supplies exist to accommodate Alameda's water needs. Solid waste, recycling, and organics collection are managed through a franchise agreement with Alameda County Industries (ACI) and a solid waste disposal service contract with Waste Management. Alameda Municipal Power serves Alameda for electrical service, with approximately 95 pole miles of overhead lines and over 170 cable miles of underground lines. Pacific Gas & Electric (PG&E) serves the city for natural gas.

To minimize infiltration of ground water into the sewer system and provide modern, efficient utilities and services, all new development proposals in Alameda are generally required to replace the on-site sewer, storm drain, water, and power lines. To address off-site infrastructure improvements, each project is required to pay a Development Impact Fee to fund upgrades to public facilities.

With all sites identified for planned housing development already served by utilities, and requirements in place for infrastructure improvements for all new development, infrastructure does not pose a constraint on development of those sites within the eight-year planning period.

## **D. Opportunities for Energy Conservation**

The City of Alameda has adopted a wide range of policies and programs to facilitate energy efficiency in residential development. In 1981, the City adopted an Energy Element as part of its General Plan. The Energy Element contains numerous policies and programs for energy efficiency. In addition to producing alternative sources of energy and encouraging energy conservation in transportation, the Energy Element contains several specific proposals for conserving energy in residential development. These policies include enforcement of Title 24, establishing design standards for energy-efficient homes, and including solar energy techniques in site and building layout and design.

In addition to the policies and programs in the Energy Element, AMP has developed a list of residential customer energy services. These services include a weatherization cash grant program, a rebate program for compact fluorescent lights, a meter lending program, a rebate program for Energy Star refrigerators, a second refrigerator pickup program, free energy audits, and an Energy Assistance Program to help low-income residents reduce their energy use. The City is pursuing an aggressive program to recycle building materials from large demolition projects such as those on former US Navy properties. The City has successfully implemented these programs over the past few years and has committed to continue implementation, as called for in the Alameda Power Business Plan.

Below is a summary of the City's residential energy programs:

1. **Weatherization Cash Grant Program:** For customers with electric heat, AMP pays 80 percent of the cost of weatherization and the customer pays 20 percent.
2. **Great White Light Sale:** This is a rebate program to encourage residential customers to install energy-efficient compact florescent lamps. Customers receive a \$2.00 coupon toward the purchase of a compact florescent lamp at a local retailer.
3. **Meter Lending Program:** Under this program, customers may borrow a meter to measure the electric use of any 120-volt appliance in order to check and ultimately reduce electrical consumption in homes.
4. **Energy Star Refrigerator and Recycle Program:** This program offers rebates of \$100 to customers who buy Energy Star refrigerators and recycle their old refrigerators properly.
5. **Second Refrigerator Pickup Program:** AMP's recycler will pick up a customer's second refrigerator at no cost and the customer receives a \$35 rebate.
6. **Energy Audits:** AMP provides free energy audits for residential properties.

7. On Line Residential Energy Audit: Customers can do their own home energy audit using a program on AMP website. Also included in the program are libraries of energy efficiency measures and appliance calculators.
8. Energy Assistance Program: This program helps low-income residents reduce their energy use and provides financial assistance. The emphasis is on senior citizens, customers with electric heat, and customers on the waiting list for Section 8 housing assistance.

Taken as a whole, the City's policies and programs form a comprehensive approach to energy efficiency in residential development.

In conclusion, the City has designated more than the minimum amount of land at sufficiently high densities to meet its regional share of housing over the eight-year planning period. The City will continue to pursue additional housing opportunities for all income levels during this period. Through a combination of programs, activities, and housing requirements by the Alameda Housing Authority and City of Alameda, the City will clearly be able to meet its fair share housing obligations.

## 5. Housing Constraints

### A. Non-Governmental Constraints

The production and availability of housing is constrained by government regulations and by non-governmental factors, such as the costs of construction and interest rates on home mortgages. Many non-governmental constraints on housing production and availability affect both Alameda and the other Bay Area communities, while other constraints are unique to the City of Alameda.

#### Land Costs

The majority of the City's residential development potential lies in the redevelopment of former military installations and transitioning industrial uses, and some infill on lots already developed but with zoning potential to accommodate one or more additional units. In the case of infill on lots already developed, there are no land costs associated with the development of additional units.

#### Construction Costs

Housing construction costs have risen significantly in recent years, similar to the rest of the county. Using current pricing sources, the average costs for a newly constructed 2,000-square-foot single-family home (not including land) for the Alameda County region would be calculated as shown below. This is based on a typical 2,000-square-foot, wood-constructed, single-family home.

| Item                         | Cost             |
|------------------------------|------------------|
| Materials                    | \$138,802        |
| Labor                        | \$120,777        |
| Equipment                    | \$3,531          |
| <b>Per Home Costs, Total</b> | <b>\$263,110</b> |

Source: *Building-cost.net 2014*

#### Financing Costs

Home ownership can be constrained by mortgage interest rates, loans, and homeowners insurance. Interest rates are determined by national policies and economic conditions, and there is little that local governments can do to affect these rates.

Current mortgage interest rates for new home purchases have ranged from 3.8 percent to 4.1 percent between 2011 and 2013, for a fixed-rate 30-year loan (rate1st.com). Lower initial rates are available with graduated payment mortgages, adjustable rate mortgages, and buy-down mortgages; however, the subprime crisis has affected the availability of dollars for home mortgages. Variable interest rate mortgages on affordable homes may increase to the point where the interest rate exceeds the cost of living adjustments, which is a constraint on affordability.

Although rates are currently relatively low, they can change significantly and substantially impact the affordability of housing stock.

Interest rates at the present time are not a constraint to affordable housing. Financing for both construction and long-term mortgages is generally available in Alameda County subject to normal underwriting standards. A more critical impediment to homeownership involves both the affordability of the housing stock and the ability of potential buyers to fulfill down payment requirements. The availability of financing for developers under current economic conditions may also pose a constraint on development outside of the City's control.

According to the Alameda Board of Realtors, there is no evidence of "redlining" of any Alameda neighborhood by the financial community. The City provides CDBG funding for counseling for individual clients regarding fair housing rights and responsibilities and to disseminate education and information materials. Households receive intensive counseling, and legal and/or agency referral for cases involving discrimination against families, racial or religious minorities, and individuals with disabilities.

### **Environmental Constraints**

Environmental and infrastructure issues affect the amount, location, and timing of new residential development. In addition, the availability of adequate water, public infrastructure such as wells and wastewater treatment facilities, and other public services and facilities can impact the feasibility of new residential development.

### ***Hazardous Materials***

As with many infill urban locations, many of the housing element housing opportunity sites in Alameda are located on former industrial or commercial properties. These properties typically have environmental issues related to the prior use. Despite their historical use, all of the housing element site are either already remediated of their hazardous materials and ready for residential use or are in the process of being remediated of hazardous materials to allow for residential use pursuant to approved plans by the appropriate regulatory agency.

Hazardous materials regulations, which are codified in Titles 8, 22, and 26 of the CCR, and their enabling legislation set forth in Chapter 6.95 of the California Health and Safety Code, were established at the state level to ensure compliance with federal regulations to reduce the risk to human health and the environment from the routine use of hazardous substances. These regulations must be implemented, as appropriate, and are monitored by the state (e.g., Cal OSHA in the workplace or the DTSC for hazardous waste) and/or local jurisdictions.

### ***Flooding***

Flooding can have devastating effects on property and residents and impact water quality in Alameda. Some of the housing element housing opportunity sites located on the waterfront in Alameda may be affected by storm waves, wind, and sea level rise.

To address these issues, the City participates in the Alameda County Flood Control and Water Conservation District, which helps protect property and residents from flooding through maintaining flood control infrastructure including channels, pump stations, and other facilities.

The City also participates in the Countywide Clean Water Program, which deals primarily with stormwater issues, and coordinates pollution prevention programs, such as wastewater treatment plant upgrades, hazardous waste disposal, drainage infrastructure improvements, and water recycling, as well as educates the public on how to keep businesses and homes from contributing to stormwater pollution.

In addition, the City works proactively with the development community and the Bay Conservation and Development Commission (BCDC) to design for adaptable sea level protection systems. Adaptable sea-level rise and storm mitigation design strategies include provision of waterfront setbacks that allow for future berms and/or seawalls to protect against future sea level rise. In some cases, project developers will import soil to raise the level of the property out of the future floodplain if that the soil is also necessary to provide geotechnical improvements and address potential liquefaction from a seismic event as required by the California Building Code.

### ***Energy Conservation***

Housing affordability is also influenced by the cost of energy. Energy rates in California and Alameda County have increased over the last 10 years, but residential rates have leveled out since 2009 (California Public Utilities Commission). Rates remain some of the highest in the country. Thus, increasing energy efficiency is essential, and especially necessary for lower-income residents.

The Low Income Home Energy Assistance Program (LIHEAP) offers financial assistance for qualified lower-income households to increase energy efficiency in their homes. It also provides additional conservation measures that include the replacement of inefficient water heaters, refrigerators, lighting, windows, and appliances.

## **B. Governmental Constraints**

While local governments have little influence on such market factors as interest rates, local policies and regulations can affect both the amount of residential land available and the affordability of housing.

### **Land Use Controls**

The following section describes the various governmental policies, regulations, and procedures that control the development of housing in Alameda.

#### ***General Plan***

Six of the 12 City of Alameda General Plan land use designations allow residential use. Residential use, including affordable housing, is permitted and encouraged by the General Plan in the two residential land use designations (Medium-Density Residential and Low-Density Residential), the three commercial designations (Neighborhood Commercial, Community Commercial, and Office), and the Specified Mixed Use Designation. To preserve economic development and employment opportunities, residential use is not encouraged in the Business Park and General Industry land use diagram designations. To preserve open space and park opportunities and institutional uses, residential use is not encouraged in the Parks and Open

Space, Open Space/Habitat, Public/Institutional/School, and Commercial Recreation designations. The specific regulations governing the number of units, size of units, heights of buildings, and other land use regulations that control the development of housing are included in the Zoning Ordinance.

**Zoning Ordinance**

The City of Alameda Zoning Ordinance (Alameda Municipal Code Chapter 30 – Development Regulations) establishes the specific regulations for the development of housing in Alameda, including minimum lot size, maximum lot coverage, and amount of land area per unit, setbacks, parking standards, and open space requirements.

To implement the General Plan six land use designations that encourage residential development, the Zoning Ordinance and Zoning Map establish six residential (R-1 through R-6), five commercial (C-1, C-2, CC, CM, and AP), and, one mixed-use district (MX) zoning district.

Table A-22 identifies the residential standards for the base zoning for a property. These standards are further modified by overlay zoning districts or citywide development regulations designed to facilitate affordable housing. As shown in Table A-21, all but four of the sites (#2, #3, #8, and #9) of the 11 sites include a Multifamily Overlay zoning district designation. The Multifamily Overlay district allows multifamily housing at 30 units per acre or approximately one unit for every 1,450 square feet of land. The properties are also eligible for density bonuses of up to 35%, which allows for one unit for every 1,000 square feet of land area. Projects with 50% affordable housing may have up to 907 square feet of land. For the other four sites, projects with affordable housing may be have up to 29 units per acre with up to approximately one unit per every 1,450 square feet of land.

**Table A-22: Residential Development Standards**

| Zoning District | Minimum Lot Area Per Dwelling Unit | Main Building Coverage | Maximum Height | Required Open Space Per Unit |
|-----------------|------------------------------------|------------------------|----------------|------------------------------|
| R-1             | 5,000 sq. ft.                      | 40%                    | 30 feet        | N/A                          |
| R-2             | 2,000 sq. ft.                      | 45%                    | 30 feet        | 600 sq. ft.                  |
| R-3             | 2,000 sq. ft.                      | 40%                    | 35 feet        | 500 sq. ft.                  |
| R-4             | 2,000 sq. ft.                      | 50%                    | 35 feet        | 400 sq. ft.                  |
| R-5             | 2,000 sq. ft.                      | 50%                    | 40 feet        | 200 sq. ft.                  |
| R-6             | 2,000 sq. ft.                      | 60%                    | 50 feet        | 120 sq. ft.                  |
| C-1             | 2,000 sq. ft.                      | 100%                   | 30 feet        | 0                            |
| C-2             | 2,000 sq. ft.                      | 100%                   | 100 feet       | 0                            |
| CC              | 2,000 sq. ft.                      | 100%                   | varies         | 0                            |
| C-M             | 2,000 sq. ft.                      | 100%                   | 100 feet       | 0                            |
| MX              | 2,000 sq. ft.                      | varies                 | varies         | varies                       |

Source: City of Alameda Zoning Ordinance, 2014

In addition, the City of Alameda has adopted two special area districts to encourage new residential development within larger mixed-use geographic areas. The North Park Street District encompasses a 16-block area located at the city's gateway near the Park Street Bridge. The North Park Street District includes two residential districts, one mixed-use work place district, and a commercial district, both of which allow residential development. At Alameda Point, the zoning district establishes one residential district (Main Street), an adaptive reuse district, a commercial district (town center district), and four manufacturing districts (Enterprise 1 through Enterprise 4). All of the districts with the exception of three of the manufacturing districts allow residential use.

The Planned Development (PD) District is an overlay district which allows customized zoning standards for a property to facilitate innovative residential development responsive to changing housing trends by allowing for development standards unique to each site. PD districts have been utilized to facilitate a majority of post-war residential projects in Alameda. This zoning tool has facilitated much of the new housing production in Alameda primarily because it offers customizable development standards often desired by developers to accommodate affordable housing projects. Most of the sites on the Land Inventory include the PD overlay zoning designation.

To comply with the requirements of Government Code Section 65583, the City of Alameda City Council amended the Alameda Municipal Code in 2012 to include a Multifamily (MF) Zoning overlay district that allows multifamily housing and 30 units per acre (see AMC 30-18). In order to provide adequate sites to comply with Section 65583, the City Council amended the Zoning Map to apply the MF overlay zone to most of the sites on the Land Inventory.

### **Affordable Housing Regulations**

To facilitate and encourage affordable housing and a variety of housing types, including multifamily rental housing, the Alameda zoning ordinance includes two important zoning provisions:

- Section 30-17 (Density Bonus Ordinance)—The ordinance provides for density bonuses of 35 percent over and above the 21 units per acre for a maximum density of 29 units per acre for projects with five or more units that provide a specified percentage of affordable housing. The ordinance enables waivers from local development standards to facilitate affordable housing, including waivers to allow multifamily housing.
- Section 30-16 (Inclusionary Housing Requirements)—Requires that all residential developments of five or more units provide a specified percentage (at least 15 percent) of affordable housing units. Four percent of the total units must be restricted to occupancy by low-income households; 4 percent of the total units must be restricted to occupancy by very low-income households; and 7 percent must be restricted to occupancy by moderate-income households.

These two ordinances work in tandem to ensure that all projects with five or more units include a minimum number of affordable housing units and that the projects can be designed to provide a large variety of housing types, including multifamily housing. Experience with the two

ordinances over the last five years has proven that private and nonprofit housing development is not unnecessarily constrained. The ordinances were successfully used by the City and housing developers to provide:

- A 182-unit project at the Boatworks site with a variety of multifamily and single-family housing types (approved).
- A 275-unit project at the Alameda Landing site with a variety of multifamily and single-family housing types (under construction).
- A 19-unit 100 percent affordable multifamily residential project on Lincoln Avenue called Jack Capon Villa (complete).

### **City Charter (Measure A)**

In 1973, and then again in 1991, the voters of Alameda approved citizen initiatives to amend the City Charter. Collectively referred to as "Measure A," the initiatives amended the City Charter to include the following three sections:

- *Section 26-1.* There shall be no multiple dwelling units built in the City of Alameda.
- *Section 26-2.* Exception being the Alameda Housing Authority replacement of existing low-cost housing units and the proposed senior citizens low-cost housing complex, pursuant to Article XXV of the Charter of the City of Alameda.
- *Sec. 26-3.* The maximum density for any residential development within the City of Alameda shall be one housing unit per 2,000 square feet of land. This limitation shall not apply to the repair or replacement of existing residential units, whether single family or multiple-unit, which are damaged or destroyed by fire or other disaster; provided that the total number of residential units on any lot may not be increased. This limitation also shall not apply to replacement units under Section 26-2.

The potential constraints imposed by Measure A on housing development, housing diversity, and housing affordability have been mitigated by the adoption of the Multifamily Overlay District, the Density Bonus Ordinance, and the Inclusionary Housing Ordinance. As described above, the City of Alameda has been able to ensure that market rate and nonprofit housing developers have been able to provide a variety of housing types (including multifamily housing) for a variety of household incomes (including housing for very low-, low-, and moderate-income households). The City will continue to annually monitor Measure A to ensure it does not constrain housing development.

### **Zoning for a Variety of Housing**

Housing Element law specifies that jurisdictions must identify adequate sites to be made available through appropriate zoning and development standards to encourage the development of various types of housing for all economic segments of the population, including single-family

housing, multifamily housing, manufactured housing, mobile homes, emergency shelters, and transitional housing, among others. Table A-23 summarizes the permitted housing types by zone.

**Table A-23: Housing Types Permitted by Zone**

| Land Use  | R-1 | R-2 | R-3 | R-4 | R-5 | R-6 | C-1    | C-2    | C-C    | C-M    | M-1 | M-2 | M-X |
|---|-----|-----|-----|-----|-----|-----|--------|--------|--------|--------|-----|-----|-----|
| Single Family                                       | P   | P   | P   | P   | P   | P   | NP     | NP     | NP     | NP     | NP  | NP  | P   |
| Multifamily   | NP  | P*  | P*  | P*  | P*  | P*  | P*/CUP | P*/CUP | P*/CUP | P*/CUP | NP  | NP  | P*  |
| Second Units <sup>(1)</sup>                         | P   | NP  | NP  | NP  | NP  | NP  | NP     | NP     | NP     | NP     | NP  | NP  | P   |
| Community Care Facilities<br>(7 or more persons)    | CUP    | CUP    | CUP    | CUP    | NP  | NP  | P   |
| Family Day Care, large                              | P   | P   | P   | P   | P   | P   | CUP    | CUP    | CUP    | CUP    | NP  | NP  | P   |
| Family Day Care, small                              | P   | P   | P   | P   | P   | P   | P      | P      | P      | CUP    | NP  | NP  | P   |
| Residential Care Facilities<br>(6 or fewer persons) | P   | P   | P   | P   | P   | P   | P      | P      | P      | CUP    | NP  | NP  | P   |
| Employee Housing (6 or fewer persons)               | P   | P   | P   | P   | P   | P   | NP     | NP     | NP     | NP     | NP  | NP  | P   |
| Emergency Shelters                                  | NP     | NP     | NP     | NP     | P   | P   | NP  |
| Transitional Housing                                | P   | P   | P   | P   | P   | P   | P      | P      | P      | CUP    | P   | P   | P   |
| Supportive Housing                                  | P   | P   | P   | P   | P   | P   | P      | P      | P      | CUP    | NP  | NP  | P   |
| Manufactured/Mobile Home                            | P   | P   | P   | P   | P   | P   | P      | P      | P      | P      | NP  | NP  | NP  |
| Single-room Occupancy Units*                        | P*  | P*  | P*  | P*  | CUP | CUP | CUP    | CUP    | CUP    | P*     | P*  | P*  | CUP |

\* Permitted in all areas covered by the Multifamily Overlay Zone. Multifamily also permitted with a density bonus.

(1) Secondary Units are permitted in R-1. All other zones that permit single-family units permit a second residential unit. Designations are P= Permitted by right. CUP= Allowed with a conditional use permit.

### ***Housing for Persons with Disabilities***

In compliance with SB 520, a complete evaluation of the City’s zoning laws, practices, and policies was done as a part of the Housing Element update process. No constraints to housing development for persons with disabilities were found at that time.

**Reasonable Accommodation Procedure:** Pursuant to Section 30-5-7, structures for disabled access may encroach into any required front, side, or rear yard as necessary to provide safe and adequate access. Ramps and other structures that are less than 30 inches in height are exempt from Building Permit requirements. Retrofitting of commercial parking with ADA parking facilities is exempt from City review.

In April 2014, the City Council adopted a comprehensive Reasonable Accommodation procedure based upon the model ordinance prepared by the state.

**Separation Requirements:** The City’s Zoning Ordinance does not impose any separation requirements between residential care facilities. Residential care facilities shall be located in accordance with all applicable developmental and locational guidelines under the General Plan and shall be located in those areas which offer appropriate services for the residents of these

facilities, including necessary medical, transportation, shopping, recreational, and nutritional programs.

**Site Planning Requirements:** The site planning requirements for residential care facilities are no different than for other residential uses in the same zone.

**Definition of Family:** The City defined “family” as: “One or more persons living together in a dwelling unit, with common access to, and common use of all living, kitchen, and eating areas within the dwelling unit.”

### ***Emergency Shelters***

Pursuant to Senate Bill (SB) 2, transitional and supportive housing types are required to be treated as residential uses and subject only to those restrictions that apply to other residential uses of the same type in the same zone. In order to comply with SB 2, in 2012, the City added transitional housing and supportive housing as permitted uses within residential zones.

The City’s existing homeless transitional housing, one emergency shelter, and a food bank are all located in industrial zones (M-1 and M-2). In 2012, the City amended the Municipal Code to permit emergency shelters by right in the M-1 and M-2 districts. There are approximately 367 acres of land within these two zones that could accommodate such uses. This acreage is made up of over 180 parcels that range in size from 43 acres square feet to 4,000 square feet. These vacant sites and underutilized parking lots are close to both services and transit. The sites surrounding these available parcels have mainly light industrial/manufacturing activities (i.e., sail manufacturer, pencil manufacturer) that are often adjacent to established residential neighborhoods.

### ***Manufactured and Factory-Built Housing***

State law limits the extent to which cities and counties can regulate the installation of manufactured homes, including mobile homes. Government Code Section 65852.3 requires that cities allow installation of certified manufactured homes on foundation systems on lots zoned for conventional single-family residences. This section and Government Code Section 65852.4 generally require that manufactured homes be subject to the same land use regulations as conventional homes. Government Code Section 65852.7 deems mobile home parks to be a permitted use in all areas planned and zoned for residential use. The City of Alameda permits manufactured and factory-built housing in all residential zoning districts. Because of the high cost of land, manufactured housing is not commonly placed on private property, except perhaps as caretaker residences within industrial districts. According to the 2000 Census, there were 19 manufactured residences in Alameda. There are no mobile home parks. Pursuant to state law, any site that can be developed for site-built residential development is also available for the development of factory-built (manufactured) housing or for mobile homes. There are no specific restrictions upon the development of manufactured housing or mobile home parks within the Alameda Municipal Code or General Plan.

## ***Secondary Dwelling Units***

The City complies with Assembly Bill (AB) 1866 by permitting secondary dwelling in the One-Family Residence (R-1) district units by right. The City's Secondary Unit Ordinance provides for approval of secondary units through a building permit that includes review by planning staff for conformance with the requirements of the Zoning Ordinance. The ordinance also provides administrative relief through the use permit process when proposed secondary units do not comply with the standard requirements.

## ***Employee Housing***

The Employee Housing Act, Section 17021.5, requires that employee housing be permitted by-right, without a conditional use permit in single-family zones for less than six persons. The City's zoning code has until now permitted dwelling units providing group employee housing of six or fewer, as family-occupied units. The definition of family is "one or more persons living together in a dwelling unit, with common access to, and common use of all living, kitchen, and eating areas within the dwelling unit."

In order to clarify that employee housing specifically is permitted by-right in residential zones, the Program 2.9 has been added to the Housing Element,

## **Open Space Requirements**

The City's Zoning Ordinance requires the provision of usable open space on all residential sites, other than detached single-family homes. In order to ensure a minimum amount of usable open space, the Zoning Ordinance requires each residential site to provide open space areas in addition to driveways and parking spaces, required front yards, and other yard areas. Required open space areas may include private balconies, porches, decks, patios, roof decks, and courts. Private open space must be provided for each unit. In addition to private open space, the Zoning Ordinance requires minimum amounts of common open space within various residential zoning districts. The common open space requirements range from 30 square feet in the R-6 zoning district to 150 square feet in the R-2 zoning district.

## **Parking Requirements**

In existing developed neighborhoods on residentially developed parcels, the zoning ordinance requires two parking spaces for each new unit constructed on the property. Pursuant to the zoning ordinance parking regulations section 30.7.13, the Planning Board may reduce or waive the requirement if less parking is needed, for example for small units, affordable units, units for households with disabilities, or other factors. Per Section 30-7.19 the Planning Board allows senior housing projects and affordable housing projects to recommend an appropriate number of parking spaces for the particular project. The number of required parking spaces provided on the site is then approved with the Design Review application. For new market rate multifamily housing projects west of Main Street (at Alameda Point), the Zoning Ordinance does not include any minimum parking requirements, but instead establishes a maximum parking requirement of 1.5 spaces per unit. The maximum requirement is designed to reduce housing costs and disincentivize automobile trips. To further reduce parking costs, the Zoning Ordinance requires that

the parking costs be “unbundled” from the housing unit costs. Unbundling the costs allows a tenant or owner to lower housing costs by choosing not to own and park a car. Similar requirements are being applied to multifamily housing projects and other sites within the MX, MF, or PD zoning designation elsewhere in the City. Table A-24 provides the specific parking requirements for a variety of residential uses.

**Table A-24: Parking Standards**

| Type of Residential  | Parking Requirement*  |
|--|---|
| Multifamily (at Alameda Point)   | 1.5 spaces per unit (maximum)   |
| Multifamily (in MX, MF, or PD zoning district)   | 1 to 2 spaces per unit, depending on location and unit type and size. |
| Single Family Dwelling units with 3,000 sq. ft. or less, of conditioned space                                | 2 spaces per unit (tandem allowed)                                    |
| Single Family Dwelling units with over 3,000 sq. ft. of conditioned space                                    | 3 spaces per unit (3-car tandem allowed)                              |
| Dwelling units located above ground-floor commercial or retail uses within the Community Commercial district | 1 spaces per unit   |
| Senior housing   | 3/4 space per unit;   |
| Rooming house/bed and breakfast  | 1 space per guest room plus 1 space for resident family               |
| Hotel/motel  | 1 1/4 spaces per guest room plus space for resident manager           |
| Residential care facility  | 1 space per 3 beds plus 1 space for resident manager                  |

- All minimum requirements may be reduced or waived by the Planning Board without a variance, per Section 30-7.13.

Source: City of Alameda, 2014

### ***Opportunities for Parking Reduction***

In 2011, the City amended the City of Alameda parking regulations to provide reduced parking requirements for transit-oriented and mixed-use projects and waivers for residential projects. The parking ordinance also provides the opportunity for affordable housing projects to reduce or waive parking requirements. A reduction in parking standards would be granted upon finding that a reduced number of spaces will be adequate to meet parking demand generated by a project through the completion of a parking demand analysis. The parking demand analysis may include shared parking, proximity to public transit, transit pass subsidies, availability of public transit van/carpool parking and drop-offs, and alternate peak use of parking spaces. The provisions for reductions in the required parking are applicable to SROs, emergency residential shelters, residential care/service facilities and convalescent hospitals, as well as senior housing uses. Additionally, the PD process provides the opportunity to determine parking space requirements according to the proposed development.

Developments that provide housing for residents with less dependence on personal vehicles may be allowed to reduce such off-street parking requirements. Projects may include, but are not

limited to, senior housing and housing deemed affordable to those with low to moderate incomes. For example, the Cardinal Point II Senior Assisted Living Facility with 53 units for dementia patients was approved by the City in 2013 with no on-site parking. Generally, the City will continue to reduce and/or waive parking requirements upon determining that a project implements transportation demand management measures described above, and that the reduction in parking will not adversely affect other projects or the surrounding public parking supply.

The City of Alameda continues to encourage residential and mixed-use project applicants to take advantage of the minimum parking or waived parking opportunities. However, over the last few years, it has become apparent that construction and permanent financing requirements severely limit the ability of applicants to reduce the number of off-street parking spaces for their project. For these reasons, most project applicants choose to provide more parking than necessary. Overall, the City's parking requirements do not pose a significant constraint on housing development.

### **Development Processing and Permit Procedures**

Government policies and ordinances regulating development affect the availability and cost of new housing. Land use controls have the greatest direct impact, but development approval procedures, permit fees, building code requirements, and the permit processing time can affect housing costs as well. This section addresses the relationship of development fees, processes, and standards to the production of housing.

#### ***Permit and Processing Procedures***

The City continues to enhance its permitting and code enforcement systems to improve internal efficiency and better serve the development community. For nearly 25 years, the City has operated a permit center to serve as the central clearinghouse for all development permit application processing.

Between 2010 and 2013, the City of Alameda completed a comprehensive set of amendments to streamline and provide more certainty for the development review process in Alameda. These amendments include but are not limited to the following:

1. **Development Plan and Design Review:** All major housing opportunity sites in Alameda (including those not listed in Table A-1) are subject to the same processing and permit procedures. This process is identified in the Zoning Ordinance as “Development Plan” and “Design Review”. The Development Plan and Design Review process requires that the applicant submit: 1) a site plan showing the location of the building, the landscaping, and any other proposed site improvements (e.g. curb cuts, parking areas, etc. if proposed.), and 2) architectural elevations showing the design of the proposed building(s). If the applicant wishes to subdivide the property, then a parcel map or tentative parcel map is also required. The City of Alameda Planning Board is responsible for approving the Development Plan and Design Review application, and it is typically done simultaneously, unless the applicant chooses to delay the submittal of the architectural design. For larger projects, the applicants may choose to proceed in two steps: site plan approval first, then architectural design second.

2. Citywide Design Guidelines: In 2013, the City of Alameda City Council approved Citywide Design Guidelines. These guidelines provide illustrations and photographs and text explaining and documenting the city’s design expectations. The intent and purpose of these guidelines is to create certainty in the process. If an applicant designs their project consistent with the City Design Guidelines, the applicant can be assured that the City will approve the design.

Pursuant to the Alameda Municipal Code, the Planning Board will approve the design review application if:

1. The proposed design is consistent with the General Plan, Zoning Ordinance, and the City of Alameda Design Guidelines.
2. The proposed design is appropriate for the site, is compatible with adjacent or neighboring buildings or surroundings, and promotes harmonious transitions in scale and character in areas between different designated land uses; and
3. The proposed design of the structure(s) and exterior materials and landscaping are visually compatible with the surrounding development, and design elements have been incorporated to ensure the compatibility of the structure with the character and uses of the adjacent development.

Table A-25 shows the typical permit timelines for the different types of permits and Table A-26 shows the typical time frame for a single-family and a multifamily project.

**Table A-25: Timelines for Permit Procedures**

| Type of Approval or Permit  | Typical Processing Time |
|-----------------------------|-------------------------|
| Ministerial Review          | One to 5 days           |
| Conditional Use Permit      | 20 to 30 days           |
| Zone Change                 | 20 to 45 days           |
| General Plan Amendment      | 20 to 45 days           |
| Site Plan Review            | 20 to 30 days           |
| Architectural/Design Review | 20 to 30 days           |
| Tract Maps                  | 20 to 45 days           |
| Parcel Maps                 | 20 to 30 days           |
| Initial Environmental Study | 20 to 30 days           |
| Environmental Impact Report | 45 to 270 days          |

Source: City of Alameda, 2014

**Table A-26: Typical Processing Procedures by Project Type**

|                                    | <b>Single-family Unit</b>                             | <b>Multifamily</b>                                    |
|------------------------------------|---|---|
| List Typical Approval Requirements | Site Plan & Design Review (concurrently) (20-30 days) | Site Plan & Design Review (concurrently) (20-30 days) |
|                                    | Community Dev. Dept. Review (15 days)                 | Community Dev. Dept. Review (15 days)                 |
| <b>Est. Total Processing Time</b>  | <b>4-5 weeks</b>                                      | <b>4-5 weeks</b>                                      |

Source: City of Alameda, 2014

***Zoning Amendments, General Plan Amendments, and/or Tentative Maps***

In some cases, an application may require a zoning amendment, General Plan amendment, and/or Tentative Map to allow residential use on a property that is zoned for manufacturing or industrial use or to subdivide property.

General Plan amendments, zoning amendments, and Tentative Maps must be reviewed by the Planning Board and approved by the City Council. The Planning Board and the City Council hearings each require separate, minimum 10-day (maximum 20-day) notice.

If a General Plan amendment, zoning amendment, and/or Tentative Map is required, the Design Review permit is processed simultaneously with the General Plan and zoning amendments.

If a General Plan or zoning amendment is needed for a large-scale project, then either a Negative Declaration or Environmental Impact Report may be necessary depending on the environmental issues on the site.

***Development Review Team***

The City of Alameda maintains a Development Review Team (DRT). The DRT is a team of city staff from each of the major development review departments, which include Community Development, Public Works, Fire, Police, and Alameda Municipal Power. The DRT meets every two weeks to identify potential solutions to code or development problems that may be associated with development projects. The DRT serves an important function by alerting applicants of potential problems and potential solutions to those problems that may be implemented to expedite and streamline the Planning entitlement and Building Permit process.

***Building Division Review***

Upon receiving Design Review approval, the project is ready for Building Division submittal and review. This review is for compliance with applicable plumbing, electrical, mechanical, building, and other City code requirements. During the review process, whether that is design review, building or other review, City staff may ask for clarifications and/or corrections to the submitted plans. For large residential subdivisions, the construction permit plan check usually involves the

review on the model homes for each discrete floor plan. This review process is typically completed in less than six weeks. During the plan check review, all plan check comments are posted electronically on the City's e-permit portal, and may be accessed online at any time to facilitate the approval process. After the plan check for model homes have been completed, the construction permits for the individual homes are issued after a simple review of the plot plan.

## **Fees, Exactions, and On/Off Site Improvements**

### ***On-Site Improvement Standards***

All of the Housing Element opportunity sites are currently accessible by existing public streets. On larger sites, the housing developers may choose to include internal streets in their development plans. The City of Alameda requires on-site improvements such as curbs, gutters, and sidewalks, similar to those required by most other jurisdictions in the Bay Area. Per the City of Alameda subdivision ordinance, the applicants may choose to propose new public streets to be maintained by the City of Alameda or new private streets with public access easements to be maintained by the project. In cases where the applicant proposes public streets to be maintained by the City, the streets must meet the specific size standards articulated in the Subdivisions Ordinance. The Ordinance allows for a minimum width of two lanes with sidewalks for a total width of 36 feet. Several developers have proposed privately maintained streets and alleys as narrow as 20 feet. These proposals have been approved by the City of Alameda provided that adequate access is provided for fire safety. Based upon recent proposals submitted by the development community for a variety of housing sites throughout Alameda, it is apparent that the on-site improvements required for housing development is not a constraint on housing development.

The City may also require the installation of physical improvements off-site to mitigate the adverse environmental impacts of housing development within the jurisdiction. These off-site improvements can include traffic control measures or capacity enhancements, the development of park facilities, water or sewer capacity enhancements, or other enhancements to impacted infrastructure.

### ***Building and Housing Codes***

The City of Alameda has adopted and administers the California Building Standards Code. The City has modified some sections of the Uniform Administrative Code, California Building Code, California Electrical Code, California Plumbing Code, and the California Mechanical Code. Modifications include changes to the appeals process, permit expiration dates, permit fees, and other minor changes. None of the modifications to the Uniform Code constitutes a constraint on the development of affordable housing.

Enforcement of the adopted codes focuses primarily on review of new construction proposals to ensure that they comply with minimum health and safety standards. But like many jurisdictions, Alameda's resources to mount proactive code enforcement are limited. Violation correction typically results in code compliance without adverse effects upon the availability or affordability of the housing units involved. Enforcement of the City's voluntary amnesty program (a process for legalizing undocumented dwelling units) actually results in a net increase of legal dwelling units available in the city.

### ***Permit Fees***

Fees are collected by the City to help cover the costs of permit processing, inspections, environmental review, and the provision of services such as sewers and storm drainage. These fees typically are assessed on a per unit basis in residential developments. Fees charged for building permits are based on a fee study completed in 2013. The total amount collected in fees covers all associated processing and inspection costs.

Table A-27 provides a breakdown of the fees required for construction of a typical detached single-family home and a typical multifamily unit in a 10-unit multifamily building.

**Table A-27: City of Alameda Permit Fees**

| <b>New Single-Family Detached (2,500 sq. ft.)</b> |                 | <b>New Multifamily Condominium Unit. (1,200 sq. ft.)<br/>(fees per unit based upon 10-unit building)</b> |                 |
|---|-----------------|--|-----------------|
| Building Permit Fee                               | \$2,321         | Building Permit Fee  | \$1,530         |
| Building Standards Fee                            | \$17            | Building Standards Fee   | \$10.4          |
| Plan Check Fee                                    | \$1,857         | Plan Check Fee   | \$538           |
| Permit Filing Fees                                | \$400           | Permit Filing Fees   | \$28.4          |
| Community Planning Fee                            | \$3,280         | Community Planning Fee   | \$777           |
| CPO - Other                                       | \$219           | CPO - Other  | \$219           |
| Sewer Connection Fee                              | \$989           | Sewer Connection Fee   | \$98.9          |
| CDF Fee   | \$3,736         | CDF Fee  | \$373           |
| Records Management                                | \$61            | Records Management   | \$29            |
| Design Review Fee                                 | \$559           | Design Review Fee  | \$155           |
| School Fee (\$3.99/sq. ft.)                       | \$10,096        | School Fee   | \$7,491         |
| SMIP Fee  | \$41            | SMIP Fee   | \$26            |
| Police and Fire Fees                              | \$489           | Police and Fire Fees   | \$379           |
| Improvement Tax                                   | \$4,100         | Improvement Tax  | \$2,590         |
| Dwelling Unit Tax                                 | \$1,531         | Dwelling Unit Tax  | \$1,378         |
| <b>Total</b>                                      | <b>\$29,696</b> | <b>Total (per unit)</b>  | <b>\$15,623</b> |

*Source: City of Alameda, Community Development Department, 2014*

The City of Alameda has adopted two impact fees: the Affordable Housing Unit/Fee (AHUF) and the Citywide Development Impact Fee (CDF), both pursuant to Government Code (AB 1600).

The AHUF was adopted as a result of a 1989 study by the City of Alameda, which established a connection between employment from new or expanding nonresidential use and the need for housing affordable to low- and moderate-income people. The AHUF imposes requirements on new construction, expansion, and change of use of nonresidential properties. The requirements can be satisfied either by the provision of housing units affordable to low- and moderate-income

households or by the payment of an in-lieu fee. This fee has been adjusted for inflation, creating revenue for building new affordable housing.

**Table A-28: City of Alameda Affordable Housing Unit Fee**

| Category                          | Rate   | Application Uses   |
|-----------------------------------|--|--|
| Non-Commercial/<br>Non-Industrial | Exempt   | Publicly owned building used for a public purpose; dwelling unit (per AMC 30-51.1); residential care facility for no more than six persons; family day care facility for no more than 12 children; bed and breakfast (no more than 10 bedrooms for rent); home occupation in residences w/home occupation permit; certain accessory uses to the above (e.g., property management office in a residential complex).   |
| Office                            | \$4.21 per square foot or 20 units per 100,000 square feet   | Office, including medical, professional, semi-professional, administrative, corporate, research and development, social service, nonprofit, organization/association, church office.   |
| Retail                            | \$2.14 per square foot or nine units per 100,000 square feet | Establishment for the display and/or sale of merchandise or services (e.g., showroom, shop, customer service area, restaurant, salon, bank, travel office, dry cleaner, repair shop, service station, theater, banquet hall, for-rent conference facility, commercial marina, commercial parking garage, school museum, place of worship, funeral home); residential care facility (care for elderly, health-care center, nursing home) for more than six persons; any child care center; any family day care home for more than 12. |
| Warehouse                         | \$0.73 per square foot or four units per 100,000 square feet | Warehouse, storage space.  |
| Manufacturing                     | \$0.73 per square foot or four units per 100,000 square feet | Factory, fabrication/production area.  |
| Hotel/Motel                       | \$1,081 per room/suite or five units per 100 rooms or suites | Any facility paying the transient occupancy tax (except bed and breakfast homes of 10 or fewer bedrooms for rent).   |

Source: City of Alameda, Community Development Department, 2014.

The Citywide Development Fee provides funds for the provision of public infrastructure, parks, and public safety facilities to support new development. Table A-29 illustrates the citywide Development Fee structure.

**Table A-29: Alameda Citywide Development Fees by District and Land Uses\***

| Land Use/Category                     | City District |                     |                   |                 |
|---------------------------------------|---------------|---------------------|-------------------|-----------------|
|                                       | West End      | Northern Waterfront | Central/ East End | Bay Farm Infill |
| <b>CDF Fees Per Unit</b>              |               |                     |                   |                 |
| Single Family Low Density             | \$4,641       | \$4,325             | \$4,320           | \$2,940         |
| Single Family Medium Density          | \$4,057       | \$3,804             | \$3,799           | \$2,697         |
| Duplex                                | \$3,917       | \$3,633             | \$3,627           | \$2,386         |
| Multifamily                           | \$4,641       | \$4,325             | \$4,320           | \$2,940         |
| <b>CDF Fees Per SF of Bldg. Space</b> |               |                     |                   |                 |
| General Industrial                    | \$3.99        | \$3.38              | \$3.38            | \$0.84          |

|                   |        |        |        |        |
|-------------------|--------|--------|--------|--------|
| Office/Commercial | \$5.77 | \$4.94 | \$4.93 | \$1.34 |
| Retail            | \$6.02 | \$5.13 | \$5.12 | \$1.26 |
| Warehouse         | \$2.30 | \$1.95 | \$1.95 | \$0.49 |

*\*The citywide Development Fees have been increased by the San Francisco Construction Cost Index reported for May 2013.  
Sources: City of Alameda, 2014*

On July 1, 2014, the City Council approved a first reading of an ordinance to:

- Eliminate the Dwelling Unit Tax and the Police and Fire Fees identified in Table A-27,
- Replace the CDF fee identified in Table A-27 and described in Table A-29 with a new Development Impact Fee (DIF). The CDF fee had not been updated in over 10 years.

The new DIF fee, if enacted, will increase impact fees for single family homes \$16,601 and multifamily units to \$13,140. As shown in the State mandated Nexus Study that accompanied the recommended ordinance amendments, the change in fees is necessary to insure that new development pays its fair share to public facilities, infrastructure and parks to support new residential development.

In conclusion, the City of Alameda’s zoning regulations, development procedures and standards, and fees do not unduly constrain housing maintenance, improvement, or development, nor have they been shown to adversely affect housing affordability. The City considers these regulations to be reasonable measures for accomplishing important public policy purposes and has adopted appropriate measures to mitigate their effects on housing supply.